

— **David Lloyd** —
**Police and Crime
Commissioner**

for Hertfordshire

Consolidated Statement of Accounts

2019/20

**The Police and Crime
Commissioner for
Hertfordshire Group**

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Organisational Overview and External Environment

Hertfordshire police area covers 634 square miles, 70% of the county is designated as rural, whilst four centres of population, Hemel Hempstead, St Albans, Stevenage and Watford, have between 50,000-100,000 residents. The standard of living is mostly high, with low unemployment and residents are generally healthy, well-educated and well paid, however there are areas of relative deprivation and social exclusion. The current estimated population of 1.18m, continues to increase, having already increased by approximately 64,872 (5.8%) since 2011. Some 19.2% of Hertfordshire residents are from ethnic minority groups.

The constabulary maintains a strong local policing focus through ten Community Safety Partnerships aligned to local authority areas. Each has dedicated neighbourhood, local response and crime teams, supported by inter-agency partnerships and centralised specialist support. There is significant collaboration, chiefly through its strategic alliance with Bedfordshire and Cambridgeshire police forces, which provides protective services and a range of other operational and support functions that increase effectiveness and efficiency. The Chief Constable and Police and Crime Commissioner are also working closely with local partner organisations – the Hertfordshire Community NHS Trust, the East of England Ambulance Service, and the Hertfordshire County Council and the Fire and Rescue Service – to achieve greater efficiencies.

The image below gives a highly summarised idea of an average day in Hertfordshire Constabulary.



Hertfordshire's 2019/20 Net Revenue budget is £203.404m. The budgeted workforce comprises 2,009 police officers, 223 police community support officers, 1,428 police staff.

Collaboration through working with Bedfordshire Police and Cambridgeshire Constabulary (BCH) continues to play an important part in the delivery of policing services and the generation of future savings. Full details of Hertfordshire's financial transactions with Bedfordshire Police and Cambridgeshire Constabulary are set out in note 29 below.

Governance

The current governance arrangements for policing were introduced by the 2011 Police Reform and Social Responsibility Act. The act established two corporations sole, the Police and Crime Commissioner who replaced the police authority and the Chief Constable. The two corporations sole are both schedule 2 bodies under the Local Audit and Accountability Act 2014 and so are both required to publish accounts and are both subject to audit.

The relationship between the two corporations sole is reflected in accounting terms by the existence of a group relationship. Group relationships require the completion of a consolidated group Statement of Accounts in addition to those for the individual entities. This document is the Statement of Accounts for the Group and the Police and Crime Commissioner for Hertfordshire (PCC). A statement of accounts for the Chief Constable of Hertfordshire is published as a separate document. Note 4 - Critical Judgements in Applying Accounting Policies, sets-out the allocation of expenses, income and balances between the two corporations sole.

Further detail on governance arrangements is contained within the Annual Governance Statement on page 100.

Strategy, Business Model and Resource Allocation

The Role of the PCC

The PCC has a statutory duty and electoral mandate to ensure an efficient and effective police service and to hold the Chief Constable to account on behalf of the public. The PCC is the recipient of funding relating to policing and crime reduction, including government grant, council tax precept and other sources of income. How this money is allocated is a matter for the PCC in consultation with the Chief Constable, or in accordance with any grant terms.

The PCC is responsible for setting the Police and Crime Plan and budget, monitoring financial outcomes and the approval of medium-term financial plans in consultation with the Chief Constable. The PCC is responsible for approving the overall framework of accountability and control, and monitoring compliance which includes the Police and Crime Plan, the Medium-Term Financial Strategy, the Annual Revenue Budget, the Capital Programme, Financial Regulations, the Treasury Management Strategy, the Estate Strategy and Asset Management plans, the Risk Management Strategy and the Governance policies.

In 2019, following public consultation, the PCC published a refreshed Police and Crime Plan entitled 'Everybody's Business: The Community Safety and Criminal Justice Plan 2019-2024'. The plan is structured around the four key themes:

- Building on Success
- Putting victims at the centre
- Public Focus
- Business Sense

The Role of the Chief Constable

The Chief Constable is responsible for maintaining the Queen’s Peace and has direction and control over the Constabulary’s officers and staff. The Chief Constable holds office under the Crown, but is appointed by the PCC. The Chief Constable is accountable to the law for the exercise of police powers and to the PCC for the delivery of efficient and effective policing, management of resources and expenditure by the Constabulary. At all times the Chief Constable, his constables and staff, remain operationally independent in the service of the public.

The Chief Constable has day to day responsibility for financial management of the Constabulary within the framework of the agreed budget allocation and levels of authorisation issued by the PCC and must ensure that the financial management of the allocated budget remains consistent with the objectives and conditions set by the Commissioner.

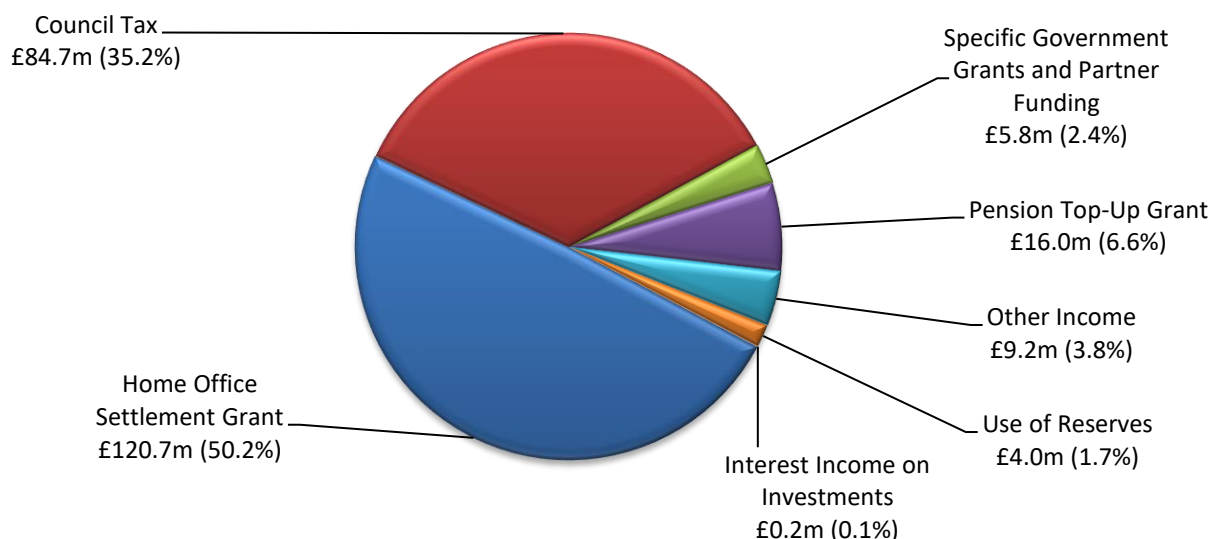
In prioritising resourcing, including re-investment requirements, the Chief Constable is mindful of the five key priorities set out in the PCC’s plan:

1. Put Victims First
2. Keep Crime Low
3. Protect Local Policing
4. Increase Officer Numbers
5. Keep Tax Low

The Constabulary’s response to the Police and Crime Plan is set-out in the Operational Policing Plan.

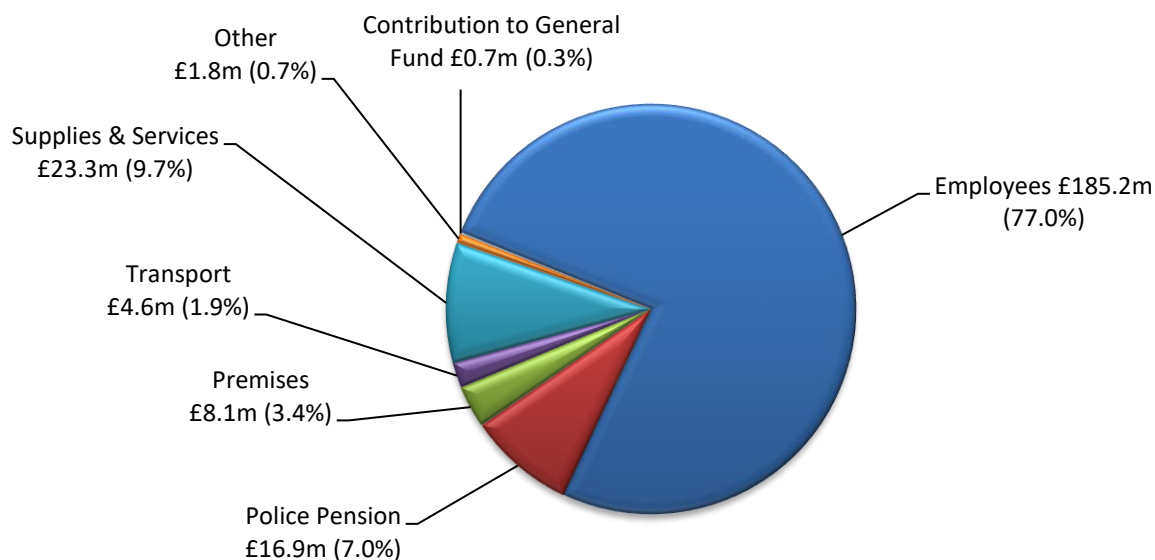
Where the Money Comes From

The graph below shows an analysis of the PCC’s key sources of gross revenue income during 2019/20 totalling £240.6m. Home Office Settlement grant paid to the PCC by central government accounted for 50.2% of all gross income. This central government grant plus income raised by Council Tax forms the PCC’s budget requirement / net revenue budget for 2019/20 of £203.4m.



What the Money is Spent On

The graph below shows an analysis of the Group's gross revenue expenditure totalling £240.6m during 2019/20 of which employee costs represent the greatest component.



Net Revenue Spending 2019/20

The table below shows revenue expenditure against budget for 2019/20.

	Revised Budget £'m	Outturn £'m	Outturn Variance £m	%
Local Policing	109.34	108.011	-1.329	-1.2
Operational Support	24.96	25.103	0.143	0.6
Collaborate Protective Services	25.906	24.743	-1.163	-4.5
Organisational Support	37.474	38.522	1.048	2.8
Hertfordshire Corporate Budgets	7.245	7.899	0.654	9.0
Transfer from Reserves	-4.133	-4.004	0.129	-3.1
TOTAL CONSTABULARY BUDGET	200.792	200.274	-0.518	-0.3
Office of the Police & Crime Commissioner	2.612	2.430	-0.182	-7.0
TOTAL REVENUE BUDGET*	203.404	202.704	-0.700	-0.3

*Over / (Under) spend

The overall outturn position of a -£0.700m underspend arose in a number of offsetting areas as follows: Police Officer Pay, Overtime and allowances underspent by -£1.292m predominantly due to the Constabulary recruiting heavily to both meet and then exceed its National Police Uplift target of an additional 61 new police officers during the year and in doing so changing the composition of the officer workforce to one with a lower experience depressing officer spend. An underspend of -

£0.417m on Police Staff, Agency and Police Staff Overtime costs due to the impact of a targeted recruitment freeze in anticipation of 2020/21 savings and delays in filling vacancies in a number of specialist new posts. Non-Pay Budgets overspent by £1.125m across a number of areas including Estates costs £0.374m, Police officer uniforms £0.130m, collaborative change costs £0.351m, IT Costs £0.171m. And finally, the OPCC underspent by £0.182m predominantly on budgets for making grants.

Capital Spending 2019/20

Capital investment in 2019/20 totalled £9.958m and included expenditure maintaining and enhancing the estate of totalling £4.215m (1.972m - Hemel Hempstead refurbishment, £1.399m - Hertfordshire's contribution to the purchase of joint ROCU estate, £0.384m on minor works, £0.249m work on the HQ redevelopment, and finally £0.211m for adaptations and other planned work), ICT capital expenditure of £3.840m (including £1.509m - PC and laptop replacement, £0.935m -mobile communications, £0.694m for network and infrastructure, and £0.680m on corporate systems), £1.629m - Annual fleet replacement programme through Chiltern Transport Consortium and £0.270m - Technical and specialist equipment.

The table below shows capital expenditure against budget for 2019/20.

	Outturn £'m
Approved Budget 2019/20	9.411
Brought Forward From 2018/19	3.311
In Year Application of Grants and Revenue Contributions	1.577
Revised Budget 2019/20	14.299
Outturn Expenditure	9.958
Variance	-4.341

Risks and Opportunities

The main risks which the PCC faces in delivering the responsibilities of his role are:

- Inability to deliver commitments in the Police and Crime Plan (including those reliant on partners) would have an impact on the effectiveness and efficiency of the PCC and reputational damage.
- Failure to deliver the estates strategy would impact on the effectiveness and efficiency of the police service as well as achievement of the Medium Financial Plan and police and crime plan as set out above.
- Failure to achieve the Medium-Term Financial Plan would impact on service delivery, reputation, efficiency and strategic direction.
- Failure to adhere to specified Government grant conditions may lead to the failure to secure ongoing funds and reputational damage.

The main opportunities that arose in 2019/20 were through the continued work of the Hertfordshire Emergency Services Collaboration Board (HESCB), which was established in 2018/19 and now

includes the East of England Ambulance Service. The programme of work included the following individual collaborative projects:

- The establishment of protocols between fire and police in regard to missing persons and drone deployment (which included the joint purchase of a drone);
- The initiating of a strategic asset review covering the estates of all three blue-light services;
- The commissioning of exploratory work around a joint fire and police control room; and
- The creation of an emergency services volunteers programme.

Also, significant progress was made on both the police HQ redevelopment (Stanborough) project, with the Outline Business Case (OBC) being agreed in October 2019, and the joint training facilities at Longfield.

In addition, the organisation's procurement function moved from a three-model¹ collaborative arrangement to a single regional 7 Force procurement structure and operating model.

The Constabulary's and PCC's risk register is regularly reviewed both by the Constabulary's Risk Management Board and within the PCC's office and by the Joint Audit Committee, each risk has a senior officer lead responsible for implementing mitigating actions.

In recent years the Constabulary has shifted resources to better meet existing and projected demand. The Constabulary has used evidence-based demand analysis to shape services so that they better address the source of demand (e.g. repeat Domestic Abuse) and more effectively prioritise the resourcing internally and with partner agencies. This work has led to the re-alignment of local investigative resources across the organisation including Safeguarding, Crime and Local Policing Commands. The Constabulary continues to address demand management through Project Odyssey, focusing on improving the efficiency and effectiveness of the policing model and resource allocation, specifically those in investigative teams and the Force Communications Room. The understanding of demand that the Force holds has shaped the Constabulary's investment priorities and identified future savings options if austerity measures are realised. Evidence based demand analysis is now undertaken in all continuous improvement and change projects to ensure a full picture is utilised to inform decision making and help prioritise resourcing effectively.

In September 2017 the Commissioner and Chief Constable launched the new Police Estate Strategy which set out the key aims to: develop the co-location of police and other public services where possible and improve the accessibility of operational police to the public and build on the electronic access to police services. As set out in the Estates Strategy the OPCC has the opportunity to improve the provision of policing services to local communities through investment in Hemel Hempstead, Watford, North Herts and Headquarters and to improve efficiency through generating income from surplus estate. Work has now been completed on the re-development of Hemel Hempstead Police Station, and work is progressing on the development of a full business case for Headquarters.

Internally the constabulary operates a comprehensive approach to performance review which includes the use of a range of performance indicators essential to understand its performance in the round. The constabulary does not set targets but undertakes a broad range of performance analysis making regular reference and liaison with organisations and reports, as well as benchmarking other forces and agencies.

¹ ① Beds, Cambs & Herts; ② Essex & Kent; ③ Norfolk & Suffolk.

Performance and Value for Money

OPCC

The performance is recorded and published by way of update to the Police and Crime Panel (PCP) three times each year and, most significantly, by way of the statutory annual report on performance. The report on performance in 2019/20 was published at the PCP meeting held on 11th August 2020.

The report sets out achievements under each theme as well as the PCC's view of his key achievements in the period.

Outlined below is a summary of key achievements for 2019/20;

Supporting Crime Prevention – Cybercrime and Fraud

The Commissioner continued to use the Community Safety Grant to part-fund a dedicated Cybercrime & Business Scams Programme Officer who worked in partnership with businesses and community safety partnerships to develop a suite of products to support and prevent businesses from becoming victims of crime. The officer met with over 1000 SMEs to discuss the importance of cybercrime and 70 of these undertook a detailed cyber basics review of their organisation.

Tackling Modern Day Slavery and Human Trafficking

The Hertfordshire Modern Slavery Partnership was set up to support efforts to ensure that the police and other statutory organisations are alive to the threats posed to individuals from exploitation, abuse, servitude and inhumane treatment. The Commissioner part-funds, from the Community Safety Grant, a Modern Slavery Partnership Coordinator for Hertfordshire, via the Shiva Foundation.

Working with our Community Safety Partners

2019/20 saw £0.851m of funds awarded through the Commissioner's Community Safety Grant. The Community Safety Grants have supported a range of prevention, early intervention, education, and diversionary activity around key priority areas including gangs, county lines and knife crime, and child sexual exploitation. They also provided much needed targeted support for domestic abuse and hate crime victims, particularly those with complex needs including mental health.

Commissioner's Action Fund

The Commissioner's Action Fund of £0.130m budget awarded to community and voluntary groups, charitable and not for profit organisations and Town, Parish and District Councils in support of local initiatives, equipment and projects including Community Safety Awareness Events, Boxing-based diversionary activities for young people and self-development course for offenders/ex-offenders.

Commissioning services for victims and Beacon – Hertfordshire's Victim Care Centre

This year has seen sustained work by the Commissioner's Victim Services Team to commission services for victims across Hertfordshire that provides a tailored and effective end-to-end service, particularly for vulnerable victims. For 2019/20, the Ministry of Justice (MoJ) allocated £1.364m to Hertfordshire, which was split between victims' services (£1.269m) and child sexual abuse (£0.095m).

Domestic Abuse

Domestic Abuse continued to be a priority for the Commissioner during 2019/20. This year (the final year of a 3-year grant) has seen the Commissioner's Office cumulative spend the full funding allocation of £0.436m, from the Home Office's Violence against Women and Girls (VWAG) fund, to expand the services available to victims of Domestic Abuse in Hertfordshire.

Community Drive Safe & Volunteering Fund

Support to the Community Drive Safe initiative and Volunteering Fund including independent custody and dog welfare visitors in 2019/20 totalled £0.080m.

Road Safety Fund

A Road Safety Fund project operates in conjunction with the County Council and has supported a range of prevention and education activities including family road safety awareness, motorbike safety awareness for young riders and victims of road accidents. The current balance of the fund is £2.218m (£1.860m in 31 March 2019) relating to income generated within the Camera Tickets & Collisions unit. This balance reflects the 2019/20 road safety spend of £0.236m and an in-year contribution of £0.594m.

Force Innovation & Efficiency Fund

In 2019/20 the remaining funding from 2018/19's allocation was utilised by the Constabulary on initiatives to bolster capacity and support key areas of business including new equipment for the dog unit and towards workforce development. Total spend for the year amounted to £0.110m.

Criminal Justice Innovation Fund

2019/20 saw £0.150m of funds awarded by the Hertfordshire Criminal Justice Board to help achieve their strategic objectives. The Criminal Justice Innovation Fund Grants have supported a range of prevention and educational activities around priority areas including gambling addiction, domestic abuse perpetrators and case file quality. Total spend for the year amounted to £0.097m.

Hertfordshire Constabulary

Within the constabulary's Most Similar Group (MSG) of eight forces ^[1], the level of recorded crime in Hertfordshire puts us in position 2nd lowest at 72.6 crimes per 1,000 population compared to an MSG average of 79.4.

For 2019/20:

- All recorded crime has decreased by 1.8% a decrease of 1,559 crimes compared to the same period in the previous year. The total number of crimes being 83,386 as opposed to 84,945 the previous year.
- Residential Burglary Dwelling offences had decreased by 13.5% to 3,897 offences (606 fewer than recorded in the previous year), the constabulary was 4th position in the MSG.
- Robbery has seen an increase of 11.7% to 912 offences (107 more crimes than recorded in the previous year), the constabulary was 6th lowest in its MSG.
- Vehicle Offences has decreased by 6.3% to 8,753 offences (591 less offences than recorded in the previous year), the constabulary was 5th lowest in its MSG.
- Violence Against the Person offences increased by 3.4% to 26,013 offences (856 more offences than recorded in the previous year), the constabulary was 1st in its MSG totals.

^[1] Most Similar Group forces are; Hertfordshire, Hampshire, Essex, Leicestershire, Sussex, Avon & Somerset, Staffordshire and Thames Valley.

- Criminal Damage decreased by 4.5% to 8,325 offences (392 fewer offences than recorded in the previous year), the constabulary was 1st lowest in its MSG.
- Thefts from Shops decreased by 0.8% to 8,623 (67 less offences than recorded in the previous year), the constabulary was worst (8th) in its MSG.
- Theft from Person increased by 1.4% to 1,335 (18 more offences than recorded in the previous year), the constabulary was 7th lowest in its MSG.
- Possession of drugs was down 3.5% (89 fewer crimes) Trafficking was also down by 2.6% (13 less crimes). The Constabulary was 6th in its MSG for Drug Offences (7th for Possession, 4th for Trafficking) though in this case, 'worse' figures are more likely an indication of greater proactivity.
- Domestic Abuse offences had increased by 11.2% to 12259 (1234 more offences than recorded in the previous year). Some of this increase remains attributable to stronger compliance with National Crime Recording Standards whilst national figures and comparisons are not felt entirely accurate. All Recorded Rape was down 23 crimes (2.8%) over the same period in the previous year; 1st (lowest) position within our MSG. The force continued to prioritise the response to these areas and this is reflected in the force Strategic Assessment.
- Reported anti-social behaviour had decreased by 4.3% (1,150 fewer reports). ASB is broken down into three recorded types; Environmental, Nuisance and Personal. The decreases were noted most within the Personal and Nuisance categories, with an increase in Environmental. There is no MSG position available.
- The constabulary's all crime outcome rate concluded at 13.4%. This represented a decrease of 0.2% points against the previous year. The constabulary was 2rd highest amongst its MSG Group.

In house' Victim Satisfaction Surveys have showed relatively high levels of 'whole experience' satisfaction for victims of crime (87%). NB: since 1 April 2017, there has no longer been a Home Office requirement for Victim Satisfaction Surveys as a result of which we are no longer able to provide MSG positions.

Most recent Crime Survey of England and Wales (CSEW) data (12 months to 31 Dec 2019) shows that 81.7% of those surveyed in Hertfordshire had confidence in their local police (1st MSG) and 63.1% believed they were doing a good or excellent job (also 1st MSG).

In terms of the measures of 'Public Confidence', The Crime Survey of England & Wales for 12 months to Dec 19 placed Hertfordshire 1st best in its MSG. Hertfordshire was 2nd in its MSG for residents perceiving that they could rely on their local police and 3rd within its MSG for residents' perception of be treated fairly. Hertfordshire was in 1st place in its MSG for feeling that the police (and council) are dealing with Crime.

For the end of 19/20 in relation to 999 emergency call handling, data indicated 82% of calls were answered within 10 seconds. With regards to non-emergency calls, end of year figures indicated 53% were answered within 30 seconds and 80% answered within 2 min)

Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS)

HMICFRS are commissioned by the Home Secretary to undertake inspections of police forces and fire and rescue services.

PEEL (Police Effectiveness, Efficiency and Legitimacy) is HMICFRS's annual assessment of police forces in England and Wales. Forces are assessed on their effectiveness, efficiency and legitimacy. Until 2018/19 each was inspected separately each year. HMICFRS has now adopted an integrated approach to inspections. Integrated PEEL Assessment (IPA) combines the forces into a single inspection on the areas of PEEL.

Hertfordshire Constabulary was inspected by HMICFRS in tranche two with their report published in September 2019 and found:

- The extent to which the force is effective at reducing crime and keeping people safe is **good**.
- The extent to which the force operates efficiently and sustainably is **good**.
- The extent to which the force treats the public and its workforce legitimately is **good**.

Outlook

The Net Revenue Budget for 2020/21 was set at £217.3m compared to £203.4m for 2019/20. This increase has enabled £2.1m of investment in addition to meeting £6.5m of Standstill Costs, £3.4m of Pressures and the removal of a structural reliance of the use of time limited reserves to funded base expenditure totalling £3.0m significantly enhancing the financial resilience going forward. The increase in budget was been funded by a £10 rise in the Band D council tax and an additional £8.1m of core Home Office grant.

The table below sets-out the projected changes in available funding and resultant budget gap over the next four years after taking into account a 1% p.a. increase in grant funding, a £5 p.a. increase in the level of council tax, 1% p.a. increased tax base income, standstill costs (including an annual increase in pay costs of 2%). It is also assumed that investment needs will need to be self-funded through additional savings.

	2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m
Grant Funding	(8.119)	(1.268)	(1.281)	(1.294)
Council Tax Income Taxbase & Collection Fund	(1.284)	(1.256)	(1.306)	(1.356)
Council Tax Income Precept Increase	(4.530)	(2.297)	(2.329)	(2.362)
Constabulary and OPCC Standstill Costs	6.417	5.111	5.058	5.149
Constabulary and PCC Pressures	3.360	0.500	0.500	0.500
Constabulary and OPCC Investment	2.057	-	-	-
Capital Financing and Revenue Impact of HQ2020	0.121	1.297	0.770	0.769
Remove Reliance on Reserves	3.047	-	-	-
Constabulary Required Savings	(1.069)	(1.781)	(1.718)	(1.406)
Additional Savings / Use of Reserves	0.000	(0.306)	0.306	0.000
Budget Gap	0.000	0.000	0.000	0.000

The above shows that, real terms resources are projected to fall each year against increasing standstill costs and pressures. The PCC has set the Constabulary a saving target of 2% p.a. in order to bridge this gap.

As at 31st March 2020 the PCC has usable revenue reserves of £21.5m with an additional £4.5m of ring-fenced capital receipts.

Impact of COVID-19

The COVID-19 pandemic only began to impact on the organisation toward the end of the reporting period and as such had little impact on 2019/20 with a majority of costs falling into 2020/21. The early financial implication was the difficulty in sourcing short-term borrowing due to reduced liquidity in the market. Since then Government support, through the advancement of Home Office grants, has assisted with short-term cashflow issues.

Early planning assumptions expected that the level of abstraction, and the resultant overtime, would create a significant financial and operational pressure. Fortunately to date this has not materialised, however the situation continues to be monitored closely. However, in common with other police forces the most significant challenge faced was the sourcing of Personal Protective Equipment (PPE), in sufficient quantities and of the requisite quality, to protect frontline officers, in accordance with Public Health England (PHE) and College of Policing guidelines, and the new 7 Force procurement function was able to meet the regional demand. Given the exceptional circumstances the authority also utilised the PPN² in order to bridge any gaps in the supply chains, for example in relation to forensics and the urgent provision of sufficient supplies of PPE.

In 2020/21 the Commissioner made funds available, through the issuance of grants, via the Hertfordshire Community Foundation, to provide additional support to partner organisations or charities during the containment phase and this is expected to continue as we transition through the recovery phase.

In order to minimise the impact of credit risk (the risk of a debtor being unable to pay interest and/or principal in a timely fashion) the organisation acted quickly to liquidate its Money Market Fund (MMF) holdings and opted instead to retain its surplus cash in the H M Treasury's Debt Management Office (DMO), thereby sacrificing yield in favour of security. At the same time the asset managers of the CCLA Property Fund investment were obliged to suspend transactions until the required level of certainty on valuations is re-established.

Furthermore, there is likely to be a delay in the capital receipts forecast, from the disposal of surplus asset, to fund the capital programme and so additional borrowing may be required to bridge any funding gap. The pandemic has also highlighted the need for the organisation to re-evaluate the agile working assumptions included in the business cases of both the Headquarters project and Longfield training facilities.

While the removal of the reliance on reserves in the 2020/21 Medium-Term Financial Strategy (MTFS) undoubtedly improved the organisation's financial resilience, nevertheless, the extraordinary circumstances are likely to have a significant effect on income levels beyond 2020/21, due to council tax collection fund moving into deficits and the tax base growth contained within the MTFS being lower and so if no Government support is forthcoming there will be a need for further savings to be achieved.

² Procurement Policy Note - Responding to COVID-19 - Information Note PPN 01/20 March 2020

CIPFA have identified both Estate valuations and IAS19 pension valuations as areas potentially effected by COVID-19. The impact of these area is considered in notes see note 16 and 38 respectively.

The Accounting Statements 2019/20

The PCC has a statutory duty to approve and publish a Statement of Accounts covering a 12-month reporting position. These accounts cover the period 1st April 2019 to 31st March 2020 and have been compiled in accordance with recommended practice from the Chartered Institute of Public Finance and Accountancy (CIPFA). The format is largely prescribed in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom.

These accounting standards set out the format of the Accounts and the concepts and principles that should be used in deciding on the appropriate treatment of transactions and balances within the Accounts. The financial relationship between the Chief Constable and the PCC is determined by the key elements of the legislative framework as well as local arrangements set-out in the Scheme of Governance and the Financial Regulations.

The Scheme of Governance and the Financial Regulations set-out that strategic control; ultimately the overarching responsibility for setting the Police and Crime Plan, holding the Chief Constable accountable for the delivery of an efficient and effective police force and the responsibility for the appointment and dismissal of the Chief Constable, is exercised by the PCC. As such the Accounts of the PCC contain not only the direct costs of his Office but also capital accounting transactions and balances associated with his control over the strategic non-current assets such as Land and Buildings as well as all cash backed reserves.

The Chief Constable has daily direction and control over all police officers and a great majority of police staff and so his Accounts contain the direct cost of employment and other related costs and balances associated with these staff.

Further details of this approach are set out below in Note to the Accounts Number 4 – ‘Critical Judgements in Applying Accounting Policies’

These accounts include an analysis of the Group and the PCC’s financial affairs and the financial position at 31 March 2020. The Group consists of the Police and Crime Commissioner for Hertfordshire and the Chief Constable of Hertfordshire Constabulary. The accounts comprise of:

- a) The **Statement of Responsibilities** for the Statement of Accounts, which sets out the responsibilities of both the PCC and the responsible Chief Finance Officer for the preparation of the Accounts.
- b) The **Comprehensive Income & Expenditure Statement**, is a summary of the income and expenditure received and used to provide services during the year and shows how the PCC has funded the cost of net expenditure incurred at the request of the Chief Constable by an intra-entity transfer.
- c) The **Movement in Reserves Statement** shows the movement in the year on the different reserves held by the PCC, analysed into ‘usable reserves’ and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the PCC’s services, more details of which are shown in the Comprehensive Income & Expenditure Statement.
- d) The **Balance Sheet**, which shows the value as at the balance sheet date of the assets and liabilities recognised by the Group and the PCC.

- e) The **Cash Flow Statement**, which summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.
- f) **Notes to the Accounts**, these comprise a detailed analysis of the summarised financial information in the Core Financial Statements. These also set out the accounting policies adopted by the Group and the PCC, which explain the basis on which the financial transactions are presented.
- g) The **Annual Governance Statement** – The statement sets out the results of the annual review of governance and internal controls within the Office of the PCC. The statement reports on any significant weaknesses and the actions undertaken to rectify these.
- h) **Police Officer Pension Fund Account** - This identifies the payments in and out of the Police Officers Pension Fund Account for the year.

Investments

The PCC's policy on investments is set out in the Annual Treasury Management Strategy. The primary consideration for the Strategy is security of the PCC's funds. The secondary consideration is liquidity, ensuring that sufficient funds are available to meet forecasted cash flow requirements. Only once both of these matters have been taken into account will the yield be considered. The Strategy sets out the restrictions on the level of individual investments in order to spread the associated risks. In 2019/20 the PCC received £0.248m of investment interest. See note 21 for further details.

Borrowing

The PCC is able to determine his own capital borrowing requirements in accordance with the CIPFA Code of Practice on Prudential Borrowing. In recent years capital expenditure has largely been funded by capital receipts, however in 2019/20 £4.217m was funded from the Capital Financing Requirement. An increased reliance on the use of Capital Financing Requirement has been factored into the Medium-Term Plan.

At 31st March 2020, the PCC had outstanding long-term loans of £18.000m incurring an annual interest charge of £0.780m. In addition, one short term loan with a local authority for £6.000m was held at year end and has since been repaid. The PCC uses short term borrowing to help manage liquidity levels.

Disclosed Pensions Assets or Liabilities

The Chief Constable's and the PCC's police staff employees are able to join the Local Government Pension Scheme (LGPS) administered by Hertfordshire County Council. The pension fund pays the pensions of member employees upon retirement and receives contributions from employees together with an employer's contribution from the Chief Constable and PCC. Every three years the fund's appointed actuary assesses how much money is in the fund and whether this is sufficient to meet the potential call from staff as they retire at a future date.

Police Officers are eligible to join one of the three national Police Pension Schemes - these are unfunded defined benefit final salary schemes administered by the Chief Constable. Unfunded means that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

The net amount charged to the Police Fund is that payable for the year in question in accordance with the statutory requirements governing the pension fund. Where this amount does not match the amount charged to the Comprehensive Income and Expenditure Statement any difference is transferred to the pension reserve on the balance sheet via the Movement in Reserves Statement in order that there is no impact on the Group's revenue expenditure funded from taxation. The Group's liability during 2019/20 was limited to employer contributions equivalent to 31.0% of police officer pensionable pay with the Home Office paying the balance of any deficit on the Police Pension fund. Further details are shown in the accounts of the Police Pension Fund on page 96.

There are many factors, including external economic factors that can affect the financial position of the fund. As a result, the Group's share of the Hertfordshire Local Government Pension Scheme Fund and Police Pension funds, shows a net liability of £1,975.409m as at 31st March 2020 (£2,134.158m as at 31st March 2019). The liability is a notional amount as it would only fall due if all circumstances remained as they are now until the current contributors retire and the Chief Constable did not seek to address the matter. The liability is a notional amount as it would only fall due if all circumstances remained as they are now until the current contributors retire and the Group did not seek to address the matter. The liability on the balance sheet is matched with an equivalent pension reserve. Note 38 gives further details.

Balance Sheet

The balance sheet shows the net worth of the Group as at 31st March 2020 is -£1,845.674m consisting of General Police Fund £7.000m, Earmarked Reserves £14.514m, Unapplied Capital Receipts £4.519m, Pension Reserves of -£1,975.409m and Other Unusable Reserves £103.702m.

Further information on the financial statements presented in this document can be obtained from the Head of Finance at the Constabulary on 01707-354241 (email mike.jarvis@herts.pnn.police.uk).

Ian Rooney
Chief Finance Officer to the Police and Crime Commissioner for Hertfordshire
November 2020

The PCC for Hertfordshire's Responsibilities

The PCC is required to:

- make arrangements for the proper administration of the PCC's financial affairs and to secure that one of its officers has responsibility for the administration of those affairs. For Hertfordshire, that officer is the Police and Crime Commissioner's Chief Finance Officer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- approve the Statement of Accounts by the 30th November 2020.

I confirm that I approve these accounts following completion of the audit.

Signed *

Date

David Lloyd - Police and Crime Commissioner for Hertfordshire

The PCC for Hertfordshire's Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Police and Crime Commissioner's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (the Code)

In preparing this Statement of Accounts, the Chief Finance Officer has:

- selected suitable accounting policies and applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code.

The Chief Finance Officer has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I confirm this Statement of Accounts gives a true and fair view of the financial position of the PCC for Hertfordshire at the accounting date and its income and expenditure for the year ended 31st March 2020.

Signed *

Date

Ian Rooney – PCC's Chief Finance Officer

* Official signed version held at Police HQ in Welwyn Garden City

INDEPENDENT AUDITOR'S REPORT TO THE POLICE AND CRIME COMMISSIONER FOR HERTFORDSHIRE

Opinion on the financial statements

We have audited the financial statements of the Police and Crime Commissioner for Hertfordshire ("the Police and Crime Commissioner") and the Chief Constable for Hertfordshire Constabulary (together comprising "the group") for the year ended 31 March 2020 which comprise the Police and Crime Commissioner and the group Comprehensive Income and Expenditure Statements, Movement in Reserves Statements, Balance Sheets, Cash Flow Statements, Expenditure and Funding Analyses, and Pension Fund Account and notes to the financial statements including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2019/20.

In our opinion the financial statements:

- give a true and fair view of the financial position of the Police and Crime Commissioner as at 31 March 2020 and of its expenditure and income for the year then ended;
- give a true and fair view of the financial position of the group as at 31 March 2020 and of its expenditure and income for the year then ended; have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2019/20; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

Basis for opinion on the financial statements

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)), the Code of Audit Practice issued by the National Audit Office in April 2015 ("Code of Audit Practice") and applicable law. Our responsibilities under ISAs (UK) are further described in the Auditor's responsibilities for the audit of the financial statements section of our report. We are independent of the Police and Crime Commissioner and group in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the Financial Reporting Council's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Chief Finance Officer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Police and Crime Commissioner's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

Emphasis of matter - Valuation of non-current assets

We draw attention to Note 16 to the financial statements which describes the basis on which non-current assets have been valued and discloses a material uncertainty in respect of the valuation. Consequently, less certainty and a higher degree of caution, should be attached to these valuations than would normally be the case. Our opinion is not modified in respect of this matter.

Other information

The Chief Finance Officer is responsible for the other information. The other information comprises the Narrative Report together with all other information included in the Statement of Accounts, other than the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

Opinion on other matter required by the Code of Audit Practice

In our opinion, based on the work undertaken in the course of the audit of the financial statements, the other information published together with the financial statements in the Statement of Accounts is consistent with the financial statements.

Conclusion on use of resources

On the basis of our work, having regard to the guidance on the specified criterion published by the National Audit Office in April 2020, we are satisfied that, in all significant respects, the Police and Crime Commissioner put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2020.

Basis for conclusion on use of resources

We have undertaken our review of **the** Police and Crime Commissioner's arrangements **for securing economy, efficiency and effectiveness in its use of resources** in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion, published by the National Audit Office in April 2020, as to whether in all significant respects, the Police and Crime Commissioner had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

The National Audit Office has determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Police and Crime Commissioner put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2020.

Based on our risk assessment, we undertook such work as we considered necessary. We believe that the evidence we have obtained is sufficient and appropriate to provide a basis for our conclusion.

Matters on which we are required to report by exception

We have nothing to report in respect of the following other matters which the Code of Audit Practice (April 2015) requires us to report to you if:

- we have been unable to satisfy ourselves that the Annual Governance Statement is misleading or inconsistent with other information that is forthcoming from the audit;
- we issue a report in the public interest under section 24 of the Act in the course of, or at the conclusion of the audit;
- we designate under section 24 of the Local Audit and Accountability Act 2014 any recommendation as one that requires the Police and Crime Commissioner to consider it at a public meeting and to decide what action to take in response;
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

Responsibilities of the Chief Finance Officer and the Police and Crime Commissioner

As explained more fully in the Statement of the Chief Finance Officer's Responsibilities, the Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which comprises the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that the financial statements give a true and fair view.

In preparing the financial statements, the Chief Finance Officer is responsible for assessing the Police and Crime Commissioner's and group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Police and Crime Commissioner intends to cease operations of the Police and Crime Commissioner or group or has no realistic alternative but to do so.

The Police and Crime Commissioner is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the audit of the financial statements

In respect of our audit of the financial statements our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located at the Financial Reporting Council's website at: <https://www.frc.org.uk/auditorsresponsibilities>. This description forms part of our auditor's report.

Auditor's responsibilities in respect of the Police and Crime Commissioner's use of resources

We are required under Section 20 of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Police and Crime Commissioner has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the National Audit Office

requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criterion specified by the National Audit Office.

We report if significant matters have come to our attention which prevent us from concluding that the Police and Crime Commissioner has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Police and Crime Commissioner's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Certificate of completion of the audit

We certify that we have completed the audit of the accounts of the Police and Crime Commissioner for Hertfordshire in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice issued by the National Audit Office.

Use of our report

This report is made solely to the Police and Crime Commissioner, in accordance with part 5 of the Local Audit and Accountability Act 2014 and as set out in the Responsibilities of the Audited Body and Responsibility of the Auditor within Chapter 2 of the Code of Audit Practice published by the National Audit Office in April 2015. Our audit work has been undertaken so that we might state to the Police and Crime Commissioner those matters we are required to state to him in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Police and Crime Commissioner for our audit work, for this report, or for the opinions we have formed.

Lisa Clampin *
For and on behalf of BDO LLP, Appointed Auditor
Ipswich, UK
25 November 2020

BDO LLP is a limited liability partnership registered in England and Wales (with registered number OC305127).

* Official signed version held at Police HQ in Welwyn Garden City

Comprehensive Income and Expenditure Statement 2019/20

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The PCC raises taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement below.

Group Comprehensive Income and Expenditure Statement 2019/20

Gross Expenditure £'000	2018/19 Gross Income £'000	Net Expenditure £'000	Note	Gross Expenditure £'000	2019/20 Gross Income £'000	Net Expenditure £'000
124,914	-1,163	123,751	Local Policing	131,730	-1,213	130,517
35,937	-6,109	29,828	Protective Services	35,907	-4,732	31,175
29,396	-159	29,237	Operational Support	29,999	-180	29,819
48,026	-3,057	44,969	Organisational Support	49,054	-2,342	46,712
8,038	-1,547	6,491	Corporate Budgets	11,981	-3,672	8,309
1,036	-	1,036	One-Off Constabulary Spend*	-	-	0
1,866	-	1,866	Office of the PCC	1,855	-12	1,843
2,985	-2,244	741	PCC Commissioning	3,035	-2,235	800
86,055	-	86,055	38 Past Service Pension Costs	-	-	0
338,253	-14,279	323,974	Cost of Services	263,561	-14,386	249,175
		-19,781	12 Other Operating Expenditure			-15,957
		49,320	13 Financing and investment income and expenditure			46,614
		-190,661	14 Taxation and Non-Specific Grants			-207,262
		162,852	(Surplus) or Deficit on the Provision of Services			72,570
		-2,684	27 (Surplus) or Deficit on revaluation of Property, Plant and Equipment Assets			-6,243
		78,684	38 Re-measurement of the net defined benefit liability			-220,212
		76,000	Other Comprehensive Income and Expenditure			-226,455
		238,852	Total Comprehensive Income and Expenditure			-153,885

* One-off Constabulary Spend included in Corporate Budgets in 2019/20.

PCC Comprehensive Income and Expenditure Statement 2019/20

2018/19				2019/20		
Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000	Note	Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000
4,509	-	4,509		5,723	-	5,723
1,297	-	1,297		1,560	-	1,560
1,061	-	1,061		1,303	-	1,303
1,733	-	1,733		2,131	-	2,131
1,866	-	1,866		1,855	-12	1,843
2,985	-2,244	741		3,035	-2,235	800
2	-	2	38	-	-	0
13,453	-2,244	11,209		15,607	-2,247	13,360
		-19,781	12			-15,957
		380	13			559
		-190,661	14			-207,262
		215,691	15			220,774
		16,838				11,474
		-2,684	27			-6,243
		200	38			88
		-2,484				-6,155
		14,354				5,319

Movement in Reserves Statement

This statement shows the movement during the year on the different reserves, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and 'unusable reserves' such as unrealised gains on revaluation reserves. The Surplus or Deficit on the Provision of Services line shows the true economic cost of providing services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the Police Fund Balance for council tax setting purposes.

Group Movement in Reserves 2019/20

	General Fund	Capital Receipts Reserve	Total Usable Reserves	Unusable Reserves	Total Group Reserves
	£'000	£'000	£'000	£'000	£'000
Balance at 31 March 2018 carried forward	34,036	7,135	41,171	-1,801,880	-1,760,709
Movement in reserves during 2018/19					
Total Comprehensive Income and Expenditure	-162,852	-	-162,852	-75,998	-238,850
Adjustments between accounting basis and funding basis under regulations*	153,606	-4,852	148,754	-148,754	0
Net Increase / (Decrease) in Year	-9,246	-4,852	-14,098	-224,752	-238,850
Balance at 31 March 2019 carried forward	24,790	2,283	27,073	-2,026,632	-1,999,559
Movement in reserves during 2019/20					
Total Comprehensive Income and Expenditure	-72,570	-	-72,570	226,455	153,885
Adjustments between accounting basis and funding basis under regulations*	69,294	2,236	71,530	-71,530	0
Net Increase / (Decrease) in Year	-3,276	2,236	-1,040	154,925	153,885
Balance at 31 March 2020 carried forward	21,514	4,519	26,033	-1,871,707	-1,845,674

* See Note 10

PCC Movement in Reserves 2019/20

	General Fund	Capital Receipts Reserve	Total Usable Reserves	Unusable Reserves	Total PCC Reserves
	£'000	£'000	£'000	£'000	£'000
Balance at 31 March 2018 carried forward	34,036	7,135	41,171	109,213	150,384
Movement in reserves during 2018/19					
Total Comprehensive Income and Expenditure	-16,838	-	-16,838	2,486	-14,352
Adjustments between accounting basis and funding basis under regulations*	7,592	-4,852	2,740	-2,740	0
Net Increase / (Decrease) in Year	-9,246	-4,852	-14,098	-254	-14,352
Balance at 31 March 2019 carried forward	24,790	2,283	27,073	108,959	136,032
Movement in reserves during 2019/20					
Total Comprehensive Income and Expenditure	-11,474	-	-11,474	6,155	-5,319
Adjustments between accounting basis and funding basis under regulations*	8,198	2,236	10,434	-10,434	0
Net Increase / (Decrease) in Year	-3,276	2,236	-1,040	-4,279	-5,319
Balance at 31 March 2020 carried forward	21,514	4,519	26,033	104,680	130,713

* See Note 10

Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Group and the PCC. The net assets (assets less liabilities) are matched by the reserves held. Reserves are reported in two categories. The first category is usable reserves, i.e. those reserves that may be used to provide services or reduce council tax, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category of reserves includes reserves that hold unrealised gains and losses (for example, the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

PCC		Note		Group	
31 March 2019	31 March 2020			31 March 2019	31 March 2020
£'000	£'000		£'000	£'000	
133,199	137,314	16	Property, Plant and Equipment:	133,199	137,314
3,406	3,241	19	Intangible Assets	3,406	3,241
2,500	2,500	25	Long-Term Investments	2,500	2,500
190	140	29	Long-Term Debtors	190	140
139,295	143,195		Long-Term Assets	139,295	143,195
7,500	-	25	Short-Term Investments	7,500	-
14,172	7,053	22	Short-Term Debtors	28,930	28,860
3,782	5,056	30	Cash and Cash Equivalents	3,782	5,056
-	5,109	24	Intra-Entity Debtor	-	-
25,454	17,218		Current Assets	40,212	33,916
-3,383	-4,079	23	Short-Term Creditors	-20,632	-20,335
-3,210	-6,210		Short-Term Borrowing	-3,210	-6,210
-	-	27	Provisions for Accumulated Absences	-2,424	-2,391
-3,135	-	24	Intra-Entity Creditor	-	-
-9,728	-10,289		Current Liabilities	-26,266	-28,936
-	-		Provisions	-644	-442
-17,998	-17,998	21	Long-Term Borrowing	-17,998	-17,998
-991	-1,414	38	Other Long-Term Liabilities	-2,134,158	-1,975,409
-18,989	-19,412		Long Term Liabilities	-2,152,800	-1,993,849
136,032	130,712		Net Assets / (Liabilities)	-1,999,559	-1,845,674
27,073	26,033	26	Usable Reserves	27,073	26,033
108,959	104,679	27	Unusable Reserves	-2,026,632	-1,871,707
136,032	130,712		Total Reserves	-1,999,559	-1,845,674

Signed *

Date

Ian Rooney – Chief Finance Officer

* Official signed version held at Police HQ in Welwyn Garden City

Cash Flow Statement 2019/20

The Cash Flow Statement shows the changes in cash and cash equivalents during the reporting period. The statement shows cash and cash equivalents is generated and used by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from the operating activities is a key indicator of the extent to which operations are funded by way of taxation and grant income. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing). Further details can be found in note 28, with Cash and Cash Equivalents outlined in note 30.

PCC			Group	
2018/19 restated £'000	2019/20 £'000		2018/19 restated £'000	2019/20 £'000
-16,838	-11,474	Net Surplus or (Deficit) on the Provision of Services	-162,852	-72,569
12,572	9,900	Adjustments to net Surplus or Deficit on the Provision of Services for non-cash movements	158,586	70,996
1,179	-867	Adjustments for items included in the net Surplus or Deficit on the Provision of Services that are investing and financing activities	1,179	-867
-3,087	-2,440	Net cash flows from Operating Activities	-3,087	-2,440
2,679	714	Investing Activities	2,679	714
3,000	3,000	Financing Activities	3,000	3,000
2,592	1,274	Net increase or (decrease) in cash and cash equivalents	2,592	1,274
1,190	3,782	Cash and cash equivalents at the beginning of the reporting period	1,190	3,782
3,782	5,056	Cash and cash equivalents at the end of the reporting period	3,782	5,056

Notes to the Statements of Accounts 2019/20

Note 1 - General Accounting Policies

Where possible accounting policies have been shown alongside relevant notes to the accounts. There are however a number of overarching accounting policies that apply more broadly which are set-out here:

General Principles

The Statement of Accounts summarises the transactions for the 2019/20 financial year and its position at the year-end of 31 March 2020. The PCC is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which those regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise of the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20, published by the Chartered Institute of Public Finance and Accountancy, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 21(2) of the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Accruals

Estimation techniques are the methods adopted by the Group / PCC to arrive at the estimated monetary amounts, corresponding to the measurement bases selected for assets, liabilities, gains, losses and changes in reserves. The policies are therefore set to specify the basis on which an item will be measured: where there is uncertainty over how to measure this, the amount has been arrived at using an estimation or accrual technique.

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the provision of goods or services is recognised in line with IFRS15.
- Supplies and services (including services provided by employees) are recorded as expenditure when they are consumed or the services are received.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- The actual cost of employees and police officers is recorded in the accounts. Accruals are made for the payment of police overtime, pension and tax liabilities based on the actual March payments and included as creditors on the Balance Sheet.

Investments

Investments are shown in the balance sheet at cost. Where investments are fixed term deposits, the accrued interest owing at the balance sheet date of 31st March is added to the value of the investment.

Revenue Recognition

The PCC accounts for revenue recognition in accordance with IFRS 15. This applies to the accounting for revenue arising from the sale of goods and services.

Any income received under contract is recognised in accordance with the performance obligations in the contract.

Revenue is recognised and measured at fair value of the consideration received or receivable except for financial assets otherwise measured as financial instruments. Revenue is recognised when performance obligations have been met. Where there are doubts as to the collectability of an amount already included in revenue an impairment expense is recognised rather than an adjustment made to the revenue already recognised in the Comprehensive Income and Expenditure Statement.

VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

Note 2 - Changes in Accounting Policies

There are no changes in accounting policies which had a material impact for the 2019-20 Statement of Accounts.

Note 3 - Accounting Standards That Have Been Issued but Not Yet Adopted

The following sets out amendments to accounting standards or new accounting standards that have been issued but will not be adopted by the Code until 2020/21.

- Amendments to IAS 28 Investments in Associates and Joint Ventures: Long-term Interests in Associates and Joint Ventures
- Annual Improvements to IFRS Standards 2015–2017 Cycle
- Amendments to IAS 19 Employee Benefits: Plan Amendment, Curtailment or Settlement.
- Amendments to References to the Conceptual Framework in IFRS Standards.
- Amendment to line item specifications for the net assets statement as detailed in the CIPFA Code of Practice Section 6.5.

These amendments to International Financial Reporting Standards are not expected to have any material impact on the accounts.

Note 4 - Critical Judgements in Applying Accounting Policies

In applying the accounting policies, the PCC has had to make certain judgements about complex transactions or those involving uncertainty about future events. Critical judgements made in the Statement of Accounts for 2019/20 are:

- a) Allocation of transactions, benefits and liabilities between the Accounts of the Chief Constable and PCC

A key critical judgement is the allocation of transactions and balances between the accounts of the PCC and those of the Chief Constable. The adopted allocation of expense, income and balances is set-out in the following table:

Group CI&E															
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Group Balance Sheet

Chief Constable's Balance Sheet	PCC's Balance Sheet
Net Assets	Net Assets
<ul style="list-style-type: none"> - Working Capital (CC Share) - Provisions - Accumulated Absences Liability - IAS19 Pensions Liability 	<ul style="list-style-type: none"> - Non-Current Assets - Working Capital (PCC Share) - Investments - Cash & Cash Equivalents - IAS19 Pensions Liability - Provisions - Long Term Borrowing
Reserves	Reserves
<ul style="list-style-type: none"> - Accumulated Absences Reserve - IAS19 Pensions Reserve 	<ul style="list-style-type: none"> - Revaluation Reserve - IAS19 Pensions Reserve - Capital Adjustments Reserve - Useable Capital Receipts Reserve - Specific Reserves - Police Fund

The Scheme of Governance set-outs that strategic control; ultimately the overarching responsibility for setting the Police and Crime Plan, holding the Chief Constable accountable for the delivery of an efficient and effective police force and the responsibility for the appointment and dismissal of the Chief Constable, is exercised by the PCC. As such the Accounts of the PCC contain not only the direct costs of his Office but also the cost of funding the activities of the Chief Constable and the capital accounting transactions and balances associated with his control over the strategic non-current assets such as Land and Buildings as well as all cash backed reserves.

Stage 2 of the transfer of Staff and Assets required under the Police Reform and Social Responsibility Act 2011 was made on the 1st April 2014. From that date, employment of staff under the direction and control of the Chief Constable transferred to him from the PCC.

In accordance with the principles of IFRS 15 – Revenue Recognition and supported by: the Police Reform and Social Responsibility Act 2011 (Transitional Provision) Order 2013, confirming the legal status of the Chief Constable to apply Sections 21 and 22 of the Local Government Act 2003; and the LAAP bulletin 98A published by CIPFA in March 2014 established the view that the Chief Constable's accounts should contain transactions and balances relating to officers and staff under his direction and control; The Chief Constable has daily direction and control over all police officers and a great majority of police staff and so his Accounts contain the direct cost of employment as well as associated IAS19 transactions and balances associated with his staff.

- b) Collaborative Activities - The Chief Constable participates in a wide range of joint arrangements with other forces. During 2019/20 these were primarily with Bedfordshire Police and Cambridgeshire Constabulary, to a lesser extent with Eastern Region forces and Kent. Details of these arrangements as set out in notes 29 below. The Chief Constable deems these arrangements to be joint operations in accordance with the Code of Practice Local Authority Accounting in the United Kingdom and consequently the Statement of Accounts and the

accounting statements only reflect Hertfordshire's share of the associated financial transactions and balances.

- c) IAS19 Estimation of Pension Liabilities – In response to the outcome of the McCloud and Sargeant cases and the subsequent proposed remedial solution Government, an estimate of additional pension liabilities has been reflected in the IAS19 calculation. IAS19 requires an entity to measure its defined benefit obligations on a basis that reflects: the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the end of the reporting period. This approach of including an adjustment for McCloud and Sargeant has been applied to ensure that the accounts show a true and fair view of the pension liability as at 31 March 2020. Further details can be found in note 38.
- d) In allocating balances between the PCC and Chief Constable accounts, the Home Office debtor for pension top-up grant due of £3.336m has been included in full in the PCC's accounts.
- e) GMP equalisation and indexation. A past service cost was recognised in 2017/18 reflecting a previous extension of the interim solution regarding guaranteed minimum pension ("GMP") indexation, which was announced by HMT in January 2018. Members of public service pension schemes with GMP entitlements who reach State Pension age on or after 6 December 2018 and before 6 April 2021 are covered by this previous extension of the interim solution.

The High Court published its judgment in the Lloyds Banking Group case on the equalisation of GMP that pensions must be equalised for the effects of unequal GMP and the Government has committed to addressing GMP equalisation. Following discussions through the Finance Working Group covering most public service pension schemes, there was general consensus that a past service cost is required during 2019/20 in respect of the additional liabilities in respect of members reaching State Pension age after 6 April 2021 and has been included in the accounts.

Note 5 - Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the balance sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates. The key judgements and estimation uncertainty that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Actuaries are engaged to provide the PCC with expert advice about the assumptions to be applied.	Note 38 sets out the sensitivity of the defined pension benefit obligation to significant actuarial assumptions including the impact of adjusting results for the McCloud and Sargeant pension challenges.

Property, Plant and Equipment	<p>The PCC's Land and Building non-current assets are valued on a five-year basis and so the potential exists for variations in value and changes in useful life. A full valuation was undertaken in 2019-20, with the previous full valuation having been carried out in 2014-15.</p> <p>Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the PCC will be able to sustain its current level of spending on repairs and maintenance, bringing into doubt the estimated useful lives of the assets concerned.</p>	<p>A 5% variation in the value of the PCC's Land and Building would result in an approximate £5.8m change to the value shown on the PCC's balance sheet.</p> <p>If useful lives are reduced the depreciation costs will increase and the carrying value of the assets will fall.</p> <p>It is estimated that the annual depreciation charge for buildings would increase by £0.2m for every year that useful lives had to be reduced.</p>
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Note 6 - Events after the Balance Sheet Date

Accounting Policy

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period. The Statement of Accounts is adjusted to reflect such events.*
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.*

There are no such events for 2019/20.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts. This is the date at which the CFO signs the audited statement of accounts which this year must be no later than 30th November 2019, delayed due to COVID-19.

Note 7 - Expenditure and Income Analysed by Nature

Expenditure and income are analysed as follows:

	PCC 2018/19 £'000	PCC 2019/20 £'000	Group 2018/19 £'000	Group 2019/20 £'000
Fees Charges and Other Service Income	-668	-595	-10,161	-9,172
Interest and Investment Income	-415	-248	-415	-248
Income from Council Tax	-73,169	-84,688	-73,169	-84,688
Government Grants and Contributions	-139,021	-140,198	-141,563	-143,760
Employee Benefit Expenses	1,777	1,955	295,008	216,770
Other Service Expenses	3,074	2,934	34,645	36,073
Depreciation, Amortisation and Impairment	8,600	10,718	8,600	10,718
Interest Payments	797	807	49,735	46,862
Gains and Losses on Disposal of Non-Current Assets	172	15	172	15
PCC funding To CC for financial resources consumed	215,691	220,774	-	-
(Surplus) or Deficit on the Provision of Services	16,838	11,474	162,852	72,570

Note 8 - Group Expenditure and Funding Analysis

The PCC provides a segmental report in the notes to the financial statements together with supporting details and a reconciliation to the Comprehensive Income and Expenditure Statement. The segments mirror the PCC's internal reporting arrangements for reporting at a service level on its budget requirements and monitoring against the approved budget.

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants and council tax) by the Group in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes across the Group's reporting structure. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

Group Expenditure and Funding Analysis – Adjustment Between Accounting and Funding Basis

Net Expenditure in the Comprehensive Income and Expenditure Statement £'000	2018/19 Adjustments between the Accounting and Funding basis £'000	Net Expenditure Chargeable to the General Fund £'000		Net Expenditure in the Comprehensive Income and Expenditure Statement £'000	2019/20 Adjustments between the Accounting and Funding basis £'000	Net Expenditure Chargeable to the General Fund £'000
123,751	-21,374	102,377	Local Policing	130,517	-22,506	108,011
29,828	-5,960	23,868	Protective Services	31,175	-6,074	25,101
29,237	-4,886	24,351	Operational Support	29,819	-5,076	24,743
44,969	-7,975	36,994	Organisational Support	46,712	-8,298	38,414
6,491	1,574	8,065	Corporate Budgets	8,309	1,615	9,924
1,036	-	1,036	One-Off Constabulary Spend	-	-	-
1,866	-306	1,560	Office of the PCC	1,843	-350	1,493
741	93	834	PCC Commissioning	800	220	1,020
86,055	-86,055	-	Past Service Pension Costs	-	-	-
323,974	-124,889	199,085	Cost of Services	249,175	-40,469	208,706
-161,122	-28,717	-189,839	Other Operating Expenditure	-176,605	-28,825	-205,430
162,852	-153,606	9,246	(Surplus) or Deficit on the Provision of Services	72,570	-69,294	3,276
		-34,036	Opening General Fund			-24,790
		9,246	Less Surplus / Plus Deficit on the General Fund for the Year			3,276
		-24,790	Closing General Fund			-21,514

The surplus on the Revenue Budget of £0.700m shown in the Narrative Report includes £3.976m of reserve use. This is excluded from the Deficit on the Provision of Services 2019/20 of £3.276m shown above.

Group Note to the Expenditure and Funding Analysis - Adjustment Between Accounting and Funding Basis

Adjustment for Capital Purposes	2018/19				2019/20			Total Adjustments
	Net Change for the Pensions Adjustment	Other Differences	Total Adjustments		Adjustment for Capital Purposes	Net Change for the Pensions Adjustments	Other Differences	
	£'000	£'000	£'000		£'000	£'000	£'000	
-4,508	-16,137	-729	-21,374	Local Policing	-5,724	-16,578	-204	-22,506
-1,297	-4,643	-20	-5,960	Protective Services	-1,560	-4,519	5	-6,074
-1,061	-3,798	-27	-4,886	Operational Support	-1,303	-3,777	4	-5,076
-1,733	-6,205	-37	-7,975	Organisational Support	-2,131	-6,174	7	-8,298
1,010	-	564	1,574	Corporate Budgets	1,038	-	577	1,615
-	-	-	0	One-Off Constabulary Spend	-	-	-	0
-	-228	-78	-306	Office of the PCC	-	-307	-43	-350
-	-	93	93	PCC Commissioning	-	-	220	220
-	-86,055	-	-86,055	Past Service Pension Cost	-	-	-	0
-7,589	-117,066	-234	-124,889	Cost of Services	-9,680	-31,355	566	-40,469
820	-29,002	-535	-28,717	Other Operating Expenditure	-890	-30,110	2,175	-28,825
-6,769	-146,068	-769	-153,606	(Surplus) or Deficit on the Provision of Services	-10,570	-61,465	2,741	-69,294

Note 9 - PCC Expenditure and Funding Analysis

Net Expenditure in the Comprehensive Income and Expenditure Statement	2018/19		Net Expenditure Chargeable to the General Fund		2019/20		Net Expenditure Chargeable to the General Fund
	Adjustments between the Accounting and Funding basis	£'000			Adjustments between the Accounting and Funding basis	£'000	
£'000	£'000	£'000	£'000		£'000	£'000	£'000
4,508	-4,508	0	0	Local Policing	5,723	-5,723	0
1,297	-1,297	0	0	Protective Services	1,560	-1,560	0
1,061	-1,061	0	0	Operational Support	1,303	-1,303	0
1,733	-1,733	0	0	Organisational Support	2,131	-2,131	0
1,866	-306	1,560	1,560	Office of the PCC	1,843	-350	1,493
741	93	834	834	PCC Commissioning	800	220	1,020
2	-2	0	0	Past Service Pension Cost	-	-	0
11,209	-8,815	2,394	2,394	Cost of Services	13,360	-10,847	2,513
5,629	1,223	6,852	6,852	Other Operating Expenditure	-1,886	2,650	763
16,838	-7,592	9,246	9,246	(Surplus) or Deficit on the Provision of Services	11,474	-8,197	3,276
		-34,036	-34,036	Opening General Fund			-24,790
		9,246	9,246	Less Surplus / Plus Deficit on the General Fund for the Year			3,276
		-24,790	-24,790	Closing General Fund			-21,514

PCC Note to the Expenditure and Funding Analysis - Adjustment Between Accounting and Funding Basis

Adjustment for Capital Purposes	2018/19			Total Adjustments		2019/20			Total Adjustments	
	Net Change for The Pensions Adjustment	Other Differences				Adjustment for Capital Purposes	Net Change for The Pensions Adjustments	Other Differences		
	£'000	£'000	£'000			£'000	£'000	£'000		£'000
-4,508	-	-1	-4,509	Local Policing	-5,723	-	-	-5,723		
-1,297	-	-	-1,297	Protective Services	-1,560	-	-	-1,560		
-1,061	-	-	-1,061	Operational Support	-1,303	-	-	-1,303		
-1,733	-	-	-1,733	Organisational Support	-2,131	-	-	-2,131		
1,010	-	-1,010	0	Corporate Budgets	-	-	-	0		
-	-228	-78	-306	Office of the PCC	-	-307	-43	-350		
-	-	93	93	PCC Commissioning	-	-	220	220		
-	-2	-	-2	Past Service Pension Cost	-	-	-	0		
-7,589	-230	-996	-8,815	Cost of Services	-10,717	-307	177	-10,847		
820	-18	421	1,223	Other Operating Expenditure	148	-27	2,529	2,650		
-6,769	-248	-575	-7,592	(Surplus) or Deficit on the Provision of Services	-10,569	-334	2,706	-8,197		

Note 10 - Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the PCC in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the PCC to meet future capital and revenue expenditure.

2018/19	Police Fund Balance £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied £'000	Movement in Unusable Reserves £'000
Adjustments primarily involving the Capital Adjustment Account:				
Charges for depreciation and impairment of non-current assets not charged to the Revaluation Reserve	-7,471	-	-	7,471
Amortisation of intangible assets	-1,129	-	-	1,129
Amounts of non-current assets written off on disposal or sale as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	-186	-	-	186
Statutory provision for the repayment of debt – Minimum Revenue Provision	904	-	-	-904
Capital expenditure charged against the Police Fund	106	-	-	-106
Adjustments primarily involving the Capital Grants Unapplied Account:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	1,007	-	-1,007	0
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	1,007	-1,007
Adjustments primarily involving the Capital Receipts Reserve:				
Transfer of cash sale proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	55	-55	-	0
Costs of disposal of non-current assets funded from capital receipts				
Use of the Capital Receipts Reserve to finance new capital expenditure	-	4,907	-	-4,907

2018/19 Continued	Police Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£'000	£'000	£'000	£'000
Adjustment primarily involving the Deferred Capital Receipts Reserve:				
Transfer of deferred capital receipt proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	-42	-	-	42
Adjustments primarily involving the Collection Fund Adjustment Account:				
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	-588	-	-	588
Adjustments primarily involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 38)	-448	-	-	448
Employer's pensions contributions and direct payments to pensioners payable in the year (see note 38)	202	-	-	-202
Total PCC Adjustment	-7,590	4,852	0	2,738
Adjustments primarily involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 38)	-189,821	-	-	189,821
Employer's pensions contributions and direct payments to pensioners payable in the year (see note 38)	43,999	-	-	-43,999
Adjustment primarily involving the Accumulated Absences Account:				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-194	-	-	194
Total Group Adjustments	-153,606	4,852	0	148,754

2019/20	Police Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£'000	£'000	£'000	£'000
Adjustments primarily involving the Capital Adjustment Account:				
Charges for depreciation and impairment of non-current assets not charged to the Revaluation Reserve	9,545	-	-	-9,545
Amortisation of intangible assets	1,173	-	-	-1,173
Amounts of non-current assets written off on disposal or sale as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	2,723	-	-	-2,723
Statutory provision for the repayment of debt – Minimum Revenue Provision	-904	-	-	904
Capital expenditure charged against the Police Fund	-134	-	-	134
Adjustments primarily involving the Capital Grants Unapplied Account:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	-1,833	-	1,833	-
Application of grants to capital financing transferred to the Capital Adjustment Account	-	-	-1,833	1,833
Adjustments primarily involving the Capital Receipts Reserve:				
Transfer of cash sale proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	-7,200	7,200	-	-
Costs of disposal of non-current assets funded from capital receipts				
Use of the Capital Receipts Reserve to finance new capital expenditure	-	-4,964	-	4,964
Adjustment primarily involving the Deferred Capital Receipts Reserve:				
Transfer of deferred capital receipt proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	4,493	-	-	-4,493

2019/20 Continued	Police Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£'000	£'000	£'000	£'000
Adjustments primarily involving the Collection Fund Adjustment Account:				
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	1	-	-	-1
Adjustments primarily involving the Pensions Reserve (PCC):				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 38)	547	-	-	-547
Employer's pensions contributions and direct payments to pensioners payable in the year (see note 38)	-212	-	-	212
Total PCC Adjustment	8,199	2,236	0	-10,435
Adjustments primarily involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 38)	110,301	-	-	-110,301
Employer's pensions contributions and direct payments to pensioners payable in the year (see note 38)	-49,173	-	-	49,173
Adjustment primarily involving the Accumulated Absences Account:				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-33	-	-	33
Total Group Adjustments	69,294	2,236	0	-71,530

Note 11 - Transfers To/From Earmarked Reserves

The PCC holds all of the Group's reserves. This note sets out the amounts set aside from the Police Fund in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet Police Fund expenditure in 2019/20.

	Balance	2018/19		Balance	2019/20		Balance
	1 April	Transfers		31 March	Transfers		31 March
	2018	Out	In	2019	Out	In	2020
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Base Budget Support Reserve	15,508	-6,963	2,400	10,945	-3,214	2,744	10,477
Change Management Reserve	6,213	-3,000	-	3,213	-3,213	-	-
Operational Capability Reserve	800	-400	-	400	-400	-	-
Road Safety Fund	1,719	-	141	1,860	-235	593	2,218
Insurance Fund	150	-50	-	100	-100	-	-
Ill Health Early Retirement Fund	340	-340	-	-	-	-	-
Property Act Fund	123	-70	57	110	-147	37	-
Chief Constable's Forfeiture Fund	228	-178	68	118	-166	48	-
Reactive Maintenance Property Fund	678	-250	-	428	-428	-	-
Consortium Reserves	212	-212	85	85	-85	-	-
Unconditional Funding Reserve	395	-332	153	216	-	165	381
Police and Crime Commissioner	820	-225	-	595	-331	-	264
Local Partnership Reserve	200	-36	-	164	-164	-	-
PCC Criminal Justice Innovation Fund	150	-150	-	-	-	-	-
PCC Efficiency and Innovation Fund	500	-244	-	256	-256	-	-
Headquarter Redevelopment	-	-	-	-	-	500	500
Sexual Assault Referral	-	-	-	-	-	674	674
Total Specific Reserves Group	28,036	-12,450	2,904	18,490	-8,739	4,761	14,514
Police Fund:	6,000	-	300	6,300	-	700	7,000
Total Specific and General Reserves Group	34,036	-12,450	3,204	24,790	-8,739	5,461	21,514

Accounting Policy

The PCC sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by ring-fencing amounts out of the Police Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the Police Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the PCC - these reserves are explained in the relevant policies.

Following a review of reserves carried out by the PCC, the reserves above have been rationalised into 6 separate reserves alongside the General Revenue Reserve. The purpose of each reserve carried forward is laid out below;

Base Budget Support Reserve

The use of reserves to support the base budget is an important part of the Medium-Term Financial Plan. In particular reserves provide the PCC with the flexibility to manage the bridging of the budget gap alongside the generation of savings, thereby offsetting the impact of higher standstill costs and significant reductions in grant funding.

Road Safety Fund

This fund holds the balance of income generated in excess of the running costs of the Camera Tickets and Collisions and reflects the ring-fencing of this income for re-investment in Road Safety related activity. In 2019/20 excess income of £0.358m was transferred to the fund.

Unconditional Funding Reserve

This fund was created as a result of the introduction of International Financial Reporting Standards (IFRS). The standards require the recognition of unconditional grant income within the PCC's Comprehensive Income and Expenditure Statement in the year of receipt. The reserve represents the level of unconditional grant received but not spent at year end and is ring fenced.

Police and Crime Commissioner Reserve

This reserve is used to fund the PCC's Community Fund, an initiative that supports innovative local schemes that aim to make communities safer.

Headquarter Redevelopment

This is a new reserve to help meet the revenue costs of the redevelopment of the Headquarters under Operation Phoenix. This work will support the development of Herts Community Safety Hub. This reserve is expected to applied during 2020/21.

Sexual Assault Referral Centre (SARC)

This balance represents funding set aside by the PCC for the construction of a new SARC.

All other reserves laid out above were reduced to 0 at the end of 2019-20 and will not be required going forward.

Note 12 - Other Operating Expenditure

	2018/19 £'000	2019/20 £'000
Gains / Loss on Disposal of Non-Current Assets	172	15
Police Pensions Top-Up Grant	-19,953	-15,972
Total Group	-19,781	-15,957

Note 13 - Financing and Investment Income and Expenditure

	2018/19 £'000	2019/20 £'000
Interest payable and similar charges	779	780
Interest receivable and similar income	-415	-248
Net interest on the net defined liability (PCC)	18	27
Total PCC	382	559
Net interest on the net defined liability (CC)	48,938	46,055
Total Group	49,320	46,614

Note 14 - Taxation and Non-Specific Grant Income

	2018/19 £'000	2019/20 £'000
Home Office Settlement Grant	-116,485	-120,741
Council Tax Income	-73,757	-84,689
Capital grants applied	-1,007	-1,833
Council Tax – Movement on Collection Fund Adjustment Account	588	1
Total Group	-190,661	-207,262

Note 15 - PCC Funding for Financial Resources Consumed

The Comprehensive Income and Expenditure Statement summarises the resources that have been generated and consumed in providing policing and crime reduction services during the year. It includes all day to day expenses and related income on an accruals basis, as well as transactions measuring the value of fixed assets actually consumed and the real projected value of retirement benefits earned by employees in the year.

The PCC provided funding to the Chief Constable for financial resources consumed. The funding provided covers the day to expenses on an accruals basis as well as charges for operational assets consumed in the year. These transactions are reflected in the intra-group accounts of both entities.

The funding does not cover pension (IAS 19) charges and charges for compensated absences as these charges to the Comprehensive Income and Expenditure Statement are reversed in the Movement in Reserves Statement (MIRS) and charged to the Pensions Reserve and Accumulated Absences Account resulting.

	2018/19 £'000	2019/20 £'000
Chief Constable's Cost of Service	312,765	235,815
Pensions interest cost	48,940	46,055
Re-measurement of the net defined benefit liability	78,484	-220,300
CI&E Statement (Surplus) Deficit Pre-PCC Funding	440,189	61,570
Items Removed through MIRS		
Pensions		
Opening Balance	1,908,863	2,133,167
Less Closing Balance	-2,133,167	-1,973,996
	-224,304	159,171
Accumulated Absences		
Opening Balance	2,230	2,424
Less Closing Balance	-2,424	-2,391
	-194	33
PCC Funding for Resources Consumed	215,691	220,774

Note 16 - Property, Plant and Equipment

Accounting Policy

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

a) Recognition

All expenditure above £5,000 on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the PCC and the cost of the item can be measured reliably. Expenditure below £5,000 on the acquisition of individual assets is treated as being de minimis and is charged directly against the relevant service account in revenue. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

b) Measurement

Assets are initially measured at cost, comprising:

- *the purchase price,*
- *any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management,*
- *where appropriate, the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.*

The PCC does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the fair value measurement bases, determined as the amount that would be paid for the asset in its existing use (Existing Use Value - EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are reviewed annually to ensure that their carrying amount is not materially different from their fair value at the year-end. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. The Group values its non current assets carried at fair value on a five year full valuation cycle, with intervening valuations undertaken when necessary to comply with the requirements of the Code.

Where decreases in value are identified, they are accounted for as follows:

- *where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)*
- *where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.*

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

c) *Impairment*

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications of impairment exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- *where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)*
- *where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the Comprehensive Income and Expenditure Statement.*

Where an impairment loss is reversed subsequently, the reversal is credited to the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

d) *Component Accounting*

Component parts of the PCC's property assets are separately identified and accounted for in the capital accounts and the PCC's asset register in accordance with the Code of Practice. Recognition of components takes place at the time of the initial capital expenditure on the asset and thereafter at the times of the revaluations of the assets concerned. This includes retrospective adjustments where necessary, however retrospective adjustments can only relate to the period from 1st April 2010. No individual asset has more than three components these being Structure, Fit Out and Plant & Machinery.

e) *Charges to Revenue for Non-Current Assets*

The PCC's Comprehensive Income and Expenditure Statement is debited with the following charges to record the cost of holding non-current assets during the year:

- *depreciation attributable to the assets used in providing a police service*
- *revaluation and impairment losses on assets where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off*
- *amortisation of intangible fixed assets attributable to the service.*

The PCC is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, the PCC is required to make an annual contribution known as the Minimum Revenue Provision (MRP), from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the PCC in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the MRP contribution in the Police Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

2018/19	Land and Buildings £'000	Operational Furniture & Equipment £'000	Vehicles £'000	Non-Operational Assets Under Construction £'000	Surplus Assets £'000	Total Property, Plant and Equipment £'000
Cost or Valuation						
At 1 April 2018	111,054	27,331	10,546	0	9,101	158,032
In Year Adjustment	-	-	-	-	-1	-1
Additions	1,742	2,622	1,750	-	4,054	10,168
Revaluation increases/ (decreases) recognised in the Revaluation Reserve	2,659	-	-	-	25	2,684
Revaluations recognised in the Surplus/Deficit on Provision of Services	-1,097	-	-	-	-	-1,097
De-recognition	-	-	-1,471	-	-	-1,471
Other movements in cost or valuation	-3,307	-	-	-	-	-3,307
At 31 March 2019	111,051	29,953	10,825	0	13,179	165,008
<u>Depreciation and Impairments</u>						
As at 1 April 2018	0	23,032	6,994	0	0	30,026
Depreciation written out to the Surplus/Deficit on the Provision of Services	3,307	1,698	1,370	-	-	6,375
Other movements in depreciation and impairment	-3,307	-	-	-	-	-3,307
De-recognition	-	-	-1,285	-	-	-1,285
At 31 March 2019	0	24,730	7,079	0	0	31,809
Net book value						
At 1 April 2018	111,054	4,299	3,552	0	9,101	128,006
At 31 March 2019	111,051	5,223	3,746	0	13,179	133,199

2019/20	Operational			Non-Operational		Total Property, Plant and Equipment £'000
	Land and Buildings	Furniture & Equipment	Vehicles	Assets Under Construction	Surplus Assets	
	£'000	£'000	£'000	£'000	£'000	
Cost or Valuation						
At 1 April 2019	111,051	29,953	10,825	0	13,179	165,008
Additions	4,903	3,607	1,629	-	-	10,139
Revaluation increases/(decreases) recognised in the Revaluation Reserve	6,519	-	-	-	-274	6,245
Revaluations recognised in the Surplus/Deficit on Provision of Services	-2,593	-	-	-	-954	-3,547
De-recognition	-	-5,638	-1,977	-	-2,500	-10,115
Reclassified	-6,111	-	-	-	6,111	0
Other movements in cost or valuation	-2,840	-	-	-	-	-2,840
At 31 March 2020	110,929	27,922	10,477	0	15,562	164,890
<u>Depreciation and Impairments</u>						
As at 1 April 2019	0	24,730	7,079	0	0	31,809
In Year Depreciation Charge	2,840	1,797	1,362	-	-	5,999
Depreciation written out to the Surplus/Deficit on the Provision of Services	-2,840	-	-	-	-	-2,840
De-recognition	-	-5,638	-1,754	-	-	-7,392
At 31 March 2020	0	20,889	6,687	0	0	27,576
Net book value						
At 1 April 2019	111,051	5,223	3,746	0	13,179	133,199
At 31 March 2020	110,929	7,033	3,790	0	15,562	137,314

The additions shown in the above tables comprise of all capital expenditure on property plant and equipment in the financial year on an accruals basis. Capital expenditure that is considered to not add to the value of fixed assets is written off to the Comprehensive Income and Expenditure Statement as an impairment or revaluation loss in the same year in which the expenditure was incurred and is reversed out to the Balance Sheet in the Movement in Reserves Statement. Individual assets are also assessed in the year for any impairments or revaluation losses in line with the Code of Practice. In 2019/20 revaluation gains net of impairment totalled £6.245m.

The Commissioner's approach to the use or disposal of surplus assets is set out in the Estates Strategy 2017-2022. This includes a commitment to explore options to generate long term income from estates assets which can be used to fund policing. The primary way this can be achieved is through a retained interest in the redevelopment of surplus sites, however, opportunities to lease operational space to our public sector partners will also be explored where there is an operational rationale and identifiable service benefits to the public. The options for each site will be evaluated on a case by case basis.

Fair value hierarchy

Details of the PCC's surplus assets and information about the fair value hierarchy as at 31 March 2019 and 2020 are as follows:

	(Level 1) Quoted prices in active markets for identical assets £000s	(Level 2) Other significant observable inputs £000s	(Level 3) Significant unobservable inputs £000s	Total Fair value as at 31 March £000s
31st March 2019				
- Borehamwood ex Police Station	-	-	6,000	6,000
- Watford ex Court Site	-	-	4,054	4,054
- Hoddesdon ex Police Station	-	-	2,500	2,500
- Police House Brookmans Park	-	625	-	625
	0	625	12,554	13,179
31st March 2020				
- Borehamwood ex Police Station	-	-	5,750	5,750
- Watford ex Court Site	-	-	3,100	3,100
- Police Houses (12 sites)	-	6,712	-	6,712
	0	6,712	8,850	15,562

Other significant observable inputs – Level 2

The fair value for surplus police houses has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Significant unobservable inputs – Level 3

The ex-police stations and ex-court sites were held as Surplus Assets at the reporting dates. As such, they have been valued using the residual method, which reflects an apportionment of the value of the whole site subject to an assumed redevelopment scheme which has been discounted to reflect lack of planning. As this valuation method uses significant unobservable inputs, these properties have been categorised at Level 3.

Note 17 - Depreciation

Depreciation is provided for on all operational fixed assets other than land. Depreciation is calculated using the straight-line method over the following periods:

Asset Class	Estimated Life (Years)
Vehicles	2 - 10
Furniture & Equipment	1 - 10
Buildings	5 – 72

A full year's depreciation is charged to the Income and Expenditure Account in the year of acquisition or entry into service for all classes of asset used in the provision of services.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are separately depreciated.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Note 18 - Revaluations

The freehold and leasehold properties that comprise the PCC's non-residential estate were valued in full as at 31st March 2020 by Gerald Eve LLP. The valuation was previously last undertaken in full as at 31st March 2015 and was applied in the accounts from 31st March 2015. The valuation was carried out in accordance with the methodologies and bases of value set out in the professional standards of the Royal Institution of Chartered Surveyors and the CIPFA Code, specifically with specialised properties valued by means of the Depreciated Replacement Cost (DRC) method, other operational properties valued to Existing Use Value and non-operational properties valued on a Market Value basis.

Gerald Eve set-out in their valuation report that in arriving at the replacement build cost rates used in their DRC valuations (specialist properties), they have taken build costs data from the BCIS in their 27 March 2020 update which was published after the COVID-19 pandemic was declared and represents the most up-to-date position on build costs on the valuation date. The majority of Land and Buildings £103.469m (82%) are carried at DRC.

Market activity is being impacted in many sectors. As at the valuation date, Gerald Eve consider that they can attach less weight to previous market evidence for comparison purposes, to inform opinions of value. Indeed, the current response to COVID-19 means that they are faced with an unprecedented set of circumstances on which to base a judgement. Their valuation is therefore reported as being subject to 'material valuation uncertainty' as set out in VPS 3 and VPGA 10 of the RICS Valuation – Global Standards. Consequently, less certainty – and a higher degree of caution – should be attached to the valuation than would normally be the case. Given the unknown future impact that COVID-19 might have on the real estate market, Gerald Eve recommend the valuation is kept under frequent review.

For non-specialised properties, in order to derive Current Value (equated to either Existing Use Value or Market Value), Gerald Eve have had regard to the available evidence derived from transactions of comparable properties in their respective locations or other valuation approaches. The carrying

value of non-specialist properties as at 31st March 2020 is £23.113m (18%) of which £15.222m are carried at market value.

Downward movements in 2020/21 resulting from COVID-19 would be recognised as impairments in 2020-21's accounts.

Note 19 - Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the PCC as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the PCC.

Intangible assets are measured initially at cost. Amounts are only re-valued where the fair value of the assets held by the PCC can be determined by reference to an active market. In practice, no intangible asset held by the PCC meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life in the Comprehensive Income and Expenditure Statement.

In order to be classed an intangible asset, the item must be identifiable, lacking in physical substance, controlled by the PCC as a result of past events and future benefits or service potential will flow to the PCC. All intangible assets held on the PCC's balance sheet have been purchased from external suppliers. There are no internally generated intangible assets.

The PCC accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. All software classed as an intangible asset is given a finite useful life of 5 years based on an assessment of the average period that the software is expected to be of use to the PCC.

The amortisation of £1.173m charged to revenue in 2019/20 (2018/19 £1.129m) was charged to the Cost of Services in the Comprehensive Income and Expenditure Statement. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading, therefore has been charged proportionately to each service heading based expenditure incurred.

The movement on Intangible Assets balances during the year is as follows:

	2018/19 £'000	2019/20 £'000
Balance at start of year Group:		
Gross carrying amounts	9,411	10,961
Accumulated amortisation	-6,482	-7,555
Net carrying amount at start of year Group	2,929	3,406
Purchases	1,606	1,008
Amortisation for the period charged to the Cost of Services in the Comprehensive Income and Expenditure Statement	-1,129	-1,173
Net carrying amount at end of year Group	3,406	3,241

Intangible Assets Continued	2018/19 £'000	2019/20 £'000
Comprising of:		
Gross carrying amounts	10,961	11,969
In Year Adjustment	-	-
	10,961	11,969
Accumulated amortisation	-7,555	-8,728
In Year Adjustment	-	-
	-7,555	-8,728
Net carrying amount at end of year Group	3,406	3,241

Intangible Assets at 31st March 2020 are identified in the following table:

Asset description	Carrying Value 2018/19 £'000	Carrying Value 2019/20 £'000	Remaining Amortisation period
Athena	527	401	1 to 5 years
Desktop software	1,015	674	1 to 4 years
Support Services software	1,434	1,655	2 to 5 years
Internet/Intranet	90	67	3 years
Tuserv	156	233	2 to 5 years
All other software	184	211	1 to 5 years
Total Group	3,406	3,241	

Note 20 - Capital Commitments

At 31st March 2020, the PCC has entered into a number of contracts related to capital expenditure on Property, Plant and Equipment assets in 2019/20 and future years budgeted to cost £0.3m. Similar commitments at 31st March 2019 were £2.3m. The commitments at 31st March 2020 relate to ICT.

Note 21 – Financial Instruments**Categories of Financial Instruments**

The borrowings and investments disclosed in the balance sheet are made up of the following categories of financial instruments.

	Non-Current		Current	
	31 March 2019 £'000	31 March 2020 £'000	31 March 2019 £'000	31 March 2020 £'000
Financial Assets				
Fair value through profit and loss	2,500	2,500	-	-
Amortised cost other	190	138	25,311	20,221
Total Financial Assets Group	2,690	2,638	25,311	20,221
Financial Liabilities:				
Amortised cost	-17,998	-17,998	-13,054	-17,955
Total Financial Liabilities Group	-17,998	-17,998	-13,054	-17,955

Income & Expense from Financial Instruments

Group	Financial Liabilities At amortised cost £'000	Financial Assets		Total £'000
		Fair value through profit and loss £'000	At amortised cost £'000	
2018/19				
Interest Expense				
Interest Payable and similar charges	779	-	-	779
Interest Income				
Interest and investment income	-	-107	-308	-415
Net (income)/expense for the year	779	-107	-308	364
2019/20				
Interest Expense				
Interest Payable and similar charges	780	-	-	780
Interest Income				
Interest and investment income	-	-107	-141	-248
Net (income)/expense for the year	780	-107	-141	532

Fair Values of Assets and Liabilities

Some of the PCC's financial assets are measured at fair value on a recurring basis and are described in the following table, including the valuation techniques used to measure them.

	Input level in Fair Value Hierarchy	Valuation Technique used to measure fair value	31 March 2019 £'000	31 March 2020 £'000
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Financial Assets

Fair value through profit and loss

- Local Authorities Property Fund	Level 1 - derived from quoted prices in active markets	Bid Value	2,463	2,375
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Fair Values of Assets and Liabilities that are not carried at Fair Value but for which Fair Value disclosures are required

Except for the financial assets carried at fair value, all other financial liabilities and financial assets held by the authority are carried in the balance sheet at amortised cost. The fair values calculated are as follows;

Financial Liabilities	2018/19		2019/20	
	Carrying Amount £'000	Fair Value £'000	Carrying Amount £'000	Fair Value £'000
PWLB debt	-8,141	-15,383	-8,141	-18,196
Non-PWLB debt	-13,066	-19,119	-16,066	-22,998
Total debt Group	-21,207	-34,502	-24,207	-41,194
Trade creditors & bank overdraft				
- PCC	-1,244	-1,245	-1,463	-1,463
- Chief Constable	-8,600	-8,600	-10,282	-10,282
Total Financial Liabilities Group	-31,051	-44,347	-35,952	-52,939

The fair value is greater than the carrying amount because the PCC's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date. This increases the fair value of financial liabilities.

The fair values for Financial Assets have been determined by reference to the Public Works Loans Board (PWLB) redemption rules which provide a good approximation for the fair value of a financial instrument and includes accrued interest. The comparator market rates prevailing have been taken from indicative investment rates at each balance sheet date. In practice rates will be determined by the size of the transaction and the counterparty, but it is impractical to use these figures, and the difference is likely to be immaterial.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

Financial Assets	2018/19		2019/20	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£'000	£'000	£'000	£'000
Call Accounts < 1 Year	-	-	2,915	2,915
Money market loans < 1 Year	4,457	4,457	2,000	2,000
Fixed Loans < 1 Year	7,500	7,500	-	-
Long Term Debtors	190	190	140	140
Trade Debtors	936	936	602	602
Other Receivables & Advances	12,418	12,418	14,701	14,701
Total Financial Assets Group	25,501	25,501	20,358	20,358

Fair value hierarchy for financial assets and financial liabilities that are not measured at fair value

Carrying values are shown in the table below, split by their level in the fair value hierarchy;

- Level 1 - derived only from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 - calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
- Level 3 - determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness

2018/19 GROUP	Level 1 £'000	Level 2 £'000	Level 3 £'000	Total £'000
Financial Liabilities carried at amortised cost				
Loans & Borrowings				
- PWLB loans	-	-15,383	-	-15,383
- Non-PWLB loans	-	-19,119	-	-19,119
Financial Liabilities 31st March 2019	0	-34,502	0	-34,502

2019/20 GROUP	Level 1 £'000	Level 2 £'000	Level 3 £'000	Total £'000
Financial Liabilities carried at amortised cost				
Loans & Borrowings				
- PWLB loans	-	-18,196	-	-18,196
- Non-PWLB loans	-	-22,998	-	-22,998
Financial Liabilities 31st March 2020	0	-41,194	0	-41,194

The fair value for financial liabilities and financial assets that are not measured at fair value included in Level 2 in the table above have been arrived at using a discounted cash flow analysis, with the most significant inputs being the discount rate.

The fair value for financial liabilities and financial assets that are not measured at fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- The fair values for financial liabilities have been determined by reference to the Public Works Loans Board (PWLB) redemption rules and prevailing PWLB redemption rates as at the balance sheet date and include accrued interest. The fair values for non-PWLB debt have also been calculated using the same procedures and interest rates and this provides a sound approximation of fair value for these instruments.

- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the principal outstanding or the billed amount;

Note 22 - Short-Term Debtors

The following table provides an analysis of money owed by debtors:

	31 March 2019	31 March 2020
	£'000	£'000
Net Trade Debtors	857	542
Year End Accruals	8,476	14,424
Grant & Partner Contributions Due	3,183	127
VAT Refund	775	1,540
Payments in Advance	1,467	5,174
Payroll Debtor	-	2
Total Chief Constable	14,758	21,809
Year End Accruals	73	137
Police Pension Fund Debtor	6,496	3,336
Grant & Partner Contributions Due	4,500	-
Net Council Tax Debtors	3,103	3,579
Total PCC	14,172	7,052
Total Group	28,930	28,861

All outstanding debts are reviewed throughout the year and a bad debt provision made in respect of those debts for which payment is considered doubtful. At 31st March 2020 the bad debt provision was £0.060m (31st March 2019 was £0.079m).

Note 23 - Short-Term Creditors

The following table provides an analysis of money owed to creditors:

	31 March 2019	31 March 2020
	£'000	£'000
Net Trade Creditors	-2,915	-836
Conditional Grant	-1,034	-179
Year End Accruals and Grant Held at Year End	-9,017	-9,717
Payroll Deductions	-4,283	-5,525
Total Chief Constable	-17,249	-16,256
Year End Accruals and Grant Held at Year End	-1,245	-1,463
Net Council Tax	-2,138	-2,616
Total PCC	-3,383	-4,079
Total Group	-20,632	-20,335

Note 24 - Intra-Entity Creditor / Debtor

	31 March 2019 £'000	31 March 2020 £'000
Chief Constable's Balance Sheet		
- Short Term Debtors	14,758	21,807
- Short Term Creditors	-17,249	-16,256
- Provisions	-644	-442
Intra-Entity (Debtor)/Creditor	-3,135	5,109

Note 25 - Short-Term and Long-Term Investments

The PCC invests its surplus cash balances in banks and similar financial institutions in order to generate income by earning interest. Short term investments are those where the investment period was greater than three months but less than one year. Long term investments are where the investment term exceeds one year. The Annual Treasury Management Strategy approved by the PCC lists the classes of approved organisations and the maximum proportion of monies available for investment that can be invested short-term or long term with any one party. The interest earned on the investments has been credited to the Comprehensive Income and Expenditure Statement.

The analysis of investments is shown in the following table:

Investments	31 March 2019 £'000	31 March 2020 £'000
Short Term		
Local Authorities Fixed Term Deposit	7,500	-
Total Group	7,500	0
Long Term		
Local Authority Property Fund	2,500	2,500
Total Group	2,500	2,500

Note 26 - Usable Reserves

Capital receipts from the disposal of property, plant and equipment assets are accounted for on an accrual basis. The receipts arising from the disposal of Police assets are 100% usable by the PCC. Costs associated with the disposal of property, plant and equipment assets are charged against the appropriate capital receipts from the disposals.

Capital receipts below £10,000 are treated as de minimus and are taken directly to the Comprehensive Income and Expenditure Statement. Capital receipts of £10,000 and above are considered to be material and can only be used to finance new capital investment and such receipts are appropriated to the Usable Capital Receipts Reserve on the balance sheet via the Movement in Reserves Statement.

All of the Usable Reserves are revenue reserves. The Police Fund is a statutory usable reserve. All other earmarked reserves are discretionary and have been set up voluntarily to earmark resources to finance future spending plans. Movements in the PCC's usable reserves are detailed in the Movement in Reserves Statement and note 11.

	31 March 2019	31 March 2020
	£'000	£'000
Earmarked Reserves	18,490	14,514
Police Fund	6,300	7,000
Unapplied Capital Receipts	2,283	4,519
Total Group	27,073	26,033

Note 27 - Unusable Reserves

	31 March 2019 £'000	31 March 2020 £'000
Revaluation Reserve	52,086	57,101
Capital Adjustment Account	52,157	47,779
Collection Fund Adjustment Account	966	965
Deferred Capital Receipts Reserve	4,741	248
Pensions Reserve - PCC	-991	-1,414
Total PCC Unusable Reserves	108,959	104,679
Pensions Reserve – Chief Constable	-2,133,167	-1,973,995
Accumulated Absences Account	-2,424	-2,391
Total Group Unusable Reserves	-2,026,632	-1,871,707

a) Revaluation Reserve

The Revaluation Reserve contains the gains made by the PCC arising from increases in the value of its Property, Plant and Equipment and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- re-valued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2018/19 £'000	2019/20 £'000
Balance at 1 April	51,460	52,086
Upward revaluation of assets	5,999	14,237
Downward revaluation of assets and impairment losses not posted to the Surplus or Deficit on the Provision of Services.	-3,315	-7,994
(Surplus) or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services	2,684	6,243
Difference between fair value depreciation and historical cost depreciation	-2,058	-1,228
Accumulated gains on assets sold or scrapped	-	-
Amount written off to the Capital Adjustment Account	-2,058	-1,228
Balance at 31 March	52,086	57,101

b) Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the PCC as finance for the costs of acquisition, construction and enhancement.

The Account contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 10 gives details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

	2018/19 £'000	2019/20 £'000
Balance at 1 April Group	51,961	52,157
Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:		
Charges for depreciation and impairment of non-current assets	-7,471	-9,545
Amortisation of intangible assets	-1,129	-1,173
Current Value versus Historic Cost Depreciation Adjustment	2,058	1,228
Revaluation Gains outstanding on disposal	-	-
Amounts of non-current assets written off on disposal or sale as part of the Gain / loss on disposal to the Comprehensive Income and Expenditure Statement	-186	-2,723
Net written out amount of the cost of non-current assets consumed in the year		
Use of the Capital Receipts Reserve to finance new capital expenditure	4,907	4,964
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	1,007	1,833
Statutory provision for the financing of capital investment charged against the Police Fund and HRA balances	904	904
Capital expenditure charged against the Police Fund	106	134
Balance at 31st March Group	52,157	47,779

c) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The PCC accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the PCC makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the PCC has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2018/19 £'000	2019/20 £'000
Balance at 1 April PCC	-545	-991
Actuarial gains or losses on pensions assets and liabilities	-200	-88
Reversal of items relating to retirement benefits debited or credited to the (Surplus) or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	-448	-547
Employer's pensions contributions and direct payments to pensioners payable in the year	202	212
Balance at 31 March PCC	-991	-1,414
Balance at 1 April Chief Constable	-1,908,863	-2,133,167
Actuarial gains or losses on pensions assets and liabilities	-78,484	220,300
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	-189,819	-110,301
Employer's pensions contributions and direct payments to pensioners payable in the year	43,999	49,173
Balance at 31 March Chief Constable	-2,133,167	-1,973,995
Balance at 1 April Group	-1,909,408	-2,134,158
Balance at 31 March Group	-2,134,158	-1,975,409

d) Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the Police Fund from the Collection Fund.

	2018/19 £'000	2019/20 £'000
Balance at 1 April Group	1,554	966
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	-588	-1
Balance at 31 March Group	966	965

e) Accumulated Absences AccountAccounting Policy**Benefits Payable During Employment**

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Group / PCC. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement to the Accumulated Absences Account which absorbs the differences that would otherwise arise on the Police Fund Balance, so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs. All transactions and balances relating to the above are disclosed within the accounts of the Chief Constable and the Group on the basis of materiality.

	2018/19 £'000	2019/20 £'000
Balance at 1 April	-2,230	-2,424
Settlement or cancellation of accrual made at the end of the preceding year	2,230	2,424
Amounts accrued at the end of the current year	-2,424	-2,391
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-194	33
Balance at 31 March	-2,424	-2,391

f) Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the PCC does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement is made, paid amounts are transferred to the Capital Receipts Reserve.

	2018/19 £'000	2019/20 £'000
Balance at 1 April Group	4,783	4,741
Transfer of deferred sale proceeds credited as part of the gain / loss on disposal to the Comprehensive Income and Expenditure Statement	-42	-4,493
Balance at 31 March Group	4,741	248

Note 28 - Cash Flow Statement Notes**Adjustment to Net Surplus or Deficit on the Provision of Services for Non-Cash Movements**

The following adjustments were made to remove non-cash items from the surplus or deficit on the provision of services:

	2018/19 £'000	2019/20 £'000
Adjustment for non-cash movements:		
Depreciation of Non-Current Assets	6,374	5,999
Impairment and downward valuation of Non-Current Assets	1,097	3,546
Amortisation of Intangible Assets	1,129	1,173
Carrying Amount of Sold Non-Current Assets	-55	2,723
Deferred Capital Receipts	55	-4,448
Amount by which pension costs calculated in accordance with the Code are different from the contributions due under the pension scheme regulations	448	546
Employer's contribution payable to the Pension Fund and retirement benefits payable directly to pensioners (including additional contributions payable to balance a deficit on the Police Pension Fund Account)	-202	-212
Notional Interest	-	-
Transfer To/From the Collection Fund Adjustment Account	588	1
Adjust for accruals:		
Increase (-)/Decrease in Revenue Debtors	-3,136	7,595
Increase/Decrease (-) in Revenue Creditors	49	1,221
Increase/Decrease (-) in Intra-Entity Creditor/Debtor	6,225	-8,244
Total PCC Non-Cash Movements	12,572	9,900
Transfer To/From the Accumulated Absences Account	194	-33
Chief Constable's Provision	-353	-202
Amount by which pension costs calculated in accordance with the Code are different from the contributions due under the pension scheme regulations	189,821	110,302
Employer's contribution payable to the Pension Fund and retirement benefits payable directly to pensioners (including additional contributions payable to balance a deficit on the Police Pension Fund Account)	-43,999	-49,173
Adjust for Chief Constable's accruals:		
Increase (-)/Decrease in Revenue Debtors	5,160	-7,049
Increase/Decrease (-) in Revenue Creditors	1,416	-993
Increase (-)/Decrease in Intra-Entity Debtor/Creditor	-6,225	8,244
Total Group Non-Cash Movements	158,586	70,996

Adjustment for Items Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities

Group	2018/19 restated £'000	2019/20 £'000
Sale Proceeds from disposal of non-current assets	172	-2,700
Capital Grants	1,007	1,833
Total	1,179	-867

Investing Activities

Group	2018/19 restated £'000	2019/20 £'000
Purchase of property, plant and equipment, and intangible assets	-11,314	-12,153
Sale / (Purchase) of investments	15,000	7,500
Disposal Proceeds Applied to Fund Capital	-4,907	4,964
Disposal Proceeds Held to Fund Capital	4,907	2,236
Capital Grants	-1,007	-1,833
Net cash flows from investing activities	2,679	714

Financing Activities

Group	2018/19 restated £'000	2019/20 £'000
Cash receipts of short and long-term borrowing	3,000	6,000
Repayments of short and long-term borrowing	-	-3,000
Net cash flows from financing activities	3,000	3,000

Note 29 - Joint Arrangements

Accounting Policy

A joint arrangement is an arrangement of which two or more parties have joint control where the parties are bound by a contractual arrangement and the contractual arrangement gives two or more of those parties joint control of the arrangement. A joint operation is a joint arrangement whereby the parties that have joint control of the arrangement have rights to the assets, and obligations for the liabilities, relating to the arrangement. To be a joint operation, the arrangement must meet the definition of joint control where decisions about the relevant activities of the arrangement require the unanimous consent of all the parties sharing control.

The Group in conjunction with other parties participates in a number of joint operations that involve the use of the assets and resources of the parties rather than the establishment of a separate entity. The Group recognises on its Balance Sheet the assets that it controls and the liabilities that it incurs. Jointly controlled assets are items of property, plant or equipment that are jointly controlled by the Group and other parties, with the assets being used to obtain benefits for all the parties. The joint operations do not involve the establishment of a separate entity. The Group accounts for only its share of the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of its interest in the joint venture and income that it earns from the venture.

Bedfordshire, Cambridgeshire and Hertfordshire Collaborative Units

Bedfordshire Police, Cambridgeshire Constabulary and the Chief Constable operate a number of collaborative units. The units are jointly funded by the Forces in accordance with agreements approved by the Policing Bodies under Section 22 of the Police reform and Social Responsibility Act 2001. The collaborated units are jointly staffed and funded by the two or three forces as appropriate. The material benefits from working together include improved efficiency, effectiveness and resilience for each of the forces. The table below sets out the aggregate income and expenditure on all collaborative units. Each force's contribution reflects its share of the units and its contribution towards support and accommodation costs.

2018/19	2018/19	2018/19	2018/19		2019/20	2019/20	2019/20	2019/20
£'000	£'000	£'000	£'000		£'000	£'000	£'000	£'000
				Joint Protective Services				
2,691	2,345	2,700	7,736	Armed Policing Unit	2,809	2,471	2,816	8,096
696	860	1,161	2,717	Dogs	731	913	1,221	2,865
2,442	2,933	3,616	8,991	Major Crime Unit	2,492	3,022	3,691	9,205
284	363	514	1,161	Operational Planning & Public Order	280	362	506	1,148
211	269	381	861	Protective Services Command Team	245	318	444	1,007
93	119	169	381	Resilience	95	123	171	389
2,724	3,919	5,249	11,892	Roads Policing Unit	2,471	3,591	4,769	10,831
2,054	2,496	3,390	7,940	Scientific Services Unit	2,433	2,986	4,019	9,438
11,195	13,304	17,180	41,679	Total Joint Protective Services	11,556	13,786	17,637	42,979
				Operational Support				
-338	-427	-563	-1,328	Camera, Tickets, Collisions*	-356	-454	-593	-1,403
271	346	489	1,106	Criminal Justice & Custody Management Team	277	359	502	1,138
599	765	1,083	2,447	Criminal Justice	655	850	1,187	2,692
101	195	159	455	Firearms & Explosives Licensing	108	210	171	489
3,740	4,774	6,761	15,275	ICT**	3,603	4,671	6,527	14,801
40	51	72	163	Local Criminal Justice Board	-	-	-	-
242	309	437	988	Public Contact Senior Leader Team	303	393	549	1,245
4,655	6,013	8,438	19,106	Total Operational Support Expenditure	4,590	6,029	8,343	18,962
				Organisational Support				
514	657	930	2,101	Collaboration Team	455	590	825	1,870
3,891	5,093	7,408	16,392	HR / L&D	4,056	5,257	7,345	16,658
642	820	1,161	2,623	Information Management Department	668	866	1,210	2,744
1,070	1,102	1,607	3,779	Professional Standards Unit	1,104	1,149	1,659	3,912
231	294	417	942	Procurement	279	362	506	1,147
6,348	7,966	11,523	25,837	Total Organisational Support Expenditure	6,562	8,224	11,545	26,331
22,198	27,283	37,141	86,622	Total Net Operating Costs	22,708	28,039	37,525	88,272

* Included in Joint Protective Services in 2018/19

** Included in Organisation Support in 2018/19

(ii) Chiltern Travel Consortium

Hertfordshire is a member of the Chiltern Transport Consortium (CTC). CTC is a collaborative arrangement with Bedfordshire Police, Cambridgeshire Constabulary, Thames Valley Police, British Transport Police (from 1st May 2019) and the Civil Nuclear Constabulary. CTC provides fleet management, procurement and maintenance. Although CTC does not constitute a joint arrangement, each member's vehicle charges are recharged based the size and mix of the fleet they operate.

	2018/19 £'000	2019/20 £'000
Operating Costs	18,226	20,003
Operating Income	-1,488	-1,537
Net Operating Expenditure	16,738	18,466
Bedfordshire Vehicle Charges	-2,563	-2,477
Cambridgeshire Vehicle Charges	-2,555	-2,619
Civil Nuclear Vehicle Charges	-743	-880
Hertfordshire Vehicle Charges	-3,119	-2,883
Thames Valley Vehicle Charges	-6,700	-7,121
British Transport Vehicle Charges*	-	-2,685
Other Vehicle Charges	-1,026	-17
(Surplus) / Deficit	32	-216

* British Transport Police joined the arrangement on 1st May 2019

(iii) National Police Air Service

The National Police Air Service (NPAS) was set up by the Home Office with effect from 1st October 2012 and upon its formation the existing assets of the Chiltern Air Support Consortium (CASU) formally transferred to the new national service provider. Unlike CASU, NPAS does not constitute a joint arrangement and so the Group only accounts for the expense of payments to NPAS - £0.982m in 2019/20 (£0.740m in 2018/19) and not for a share of the assets or liabilities.

As part of the transfer arrangements, the Police and Crime Commissioner will receive payments from NPAS to reflect the value of the air frame credits for the transferred helicopters. NPAS's liability to the PCC is shown in the Police and Crime Commissioner's balance sheet as a long-term debtor of £0.138m (£0.190m 2018/19) and short-term debtor of £0.055m (£0.52m 2018/19), representing the discounted value of future expected cash flows from 2019/20 – 2024/25 respectively. Future payments from NPAS will be offset against these debtors and an annual interest amount credited to the Consolidated Income and Expenditure Statement.

(iv) Eastern Region Special Operations Unit (ERSOU)

The Eastern Region Special Operations Unit (ERSOU) was established in 2010/11 and is a joint unit consisting of the six eastern region police forces: Bedfordshire, Cambridgeshire, Essex, Hertfordshire, Norfolk and Suffolk. The unit provides a single serious and organised crime unit as well as Counter Terrorism capability across the region.

Bedfordshire Police have lead force responsibility for ERSOU. Police Officers from each member force are seconded to the unit broadly in line with funding shares. Legal title to all vehicles, equipment and premises owned and used by the unit transferred sit with Bedfordshire and the assets are recorded in its capital accounts and asset register.

All revenue costs and capital expenditure are shared between the six forces in accordance with the percentages defined in the Section 22 agreement. All capital expenditure is fully funded in the year of expenditure and there is therefore no capital financing charge to the six participating forces.

ERSOU is a joint operation with no separate entity and is therefore not able to hold reserves in respect of any cumulative surplus or deficit at year end. Each participating Local Policing Body shows its share of the carried forward surplus in its accounts. The ERSOU operating account is shown in the following table. The expenditure figures do not include depreciation charges.

The Home Office grants were paid to Bedfordshire as agent for the participating forces.

ERSOU Income and Expenditure Statement 2019/20

	2018/19 £'000	2019/20 £'000
Operating costs	20,480	21,834
Specific HO grant	-4,983	-4,336
Net expenditure	15,497	17,498
Contributions		
Bedfordshire	-1,847	-1,997
Cambridgeshire	-2,362	-2,567
Essex	-1,456	-1,953
Hertfordshire	-3,352	-3,607
Kent	-1,736	-2,249
Norfolk	-2,694	-2,918
Suffolk	-2,050	-2,207
Total Contributions	-15,497	-17,498
Deficit for year	293	645
Surplus b/f	-937	-645
Surplus c/f	-644	0

The capital assets for ERSOU at 31st March 2020 are analysed as follows:

	31 March 2019 £'000	31 March 2020 £'000
Net book value brought forward 1st April	1,326	1,282
Opening Balance Adjustment	-34	-
Revised Net book value	1,292	1,282
Expenditure for the year:		
- Vehicles	259	608
- Land and Buildings	-	-
- Equipment	65	-
Depreciation for the year	-334	-245
Net book value carried forward 31st March	1,282	1,645

Hertfordshire's share of the total Net Book Value of ERSOU assets as at 31st March 2020 was £0.368m (£0.308m as at 31st March 2019). Two additional properties are jointly owned by the 7 forces, and are held on individual forces' balance sheets. Hertfordshire share of these properties as at 31st March 2020 was £1.721m.

The capital expenditure for 2019/20 was funded in accordance with the formulae agreed by the forces. Details are shown in the following table:

	2018/19 £'000	2019/20 £'000
Bedfordshire	-46	-67
Cambridgeshire	-60	-86
Essex	-8	-94
Hertfordshire	-85	-121
Kent	-6	-68
Norfolk	-68	-98
Suffolk	-51	-74
Total	-324	-608

Note 30 - Cash & Cash Equivalents

Accounting Policy

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in periods of three months or less from the date of acquisition that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the PCC's cash management.

	31 March 2019 £'000	31 March 2020 £'000
Total cash and cash equivalents PCC & Group	3,782	5,056

Note 31 - Senior Officers' Remuneration

The remuneration paid to the PCC's senior police officers and employees is as follows:

2018/19	Salary (inc Fees, Allowances & Salary Sacrifice)	Bonuses	Expense Allowances	Benefits in Kind	Total Remuneration exc pension contr.	Pension Contributions²	Total Remuneration inc pension contri.
Post Holder Information (Job Title) For individuals changing roles, role titles used are those as at 31 st March 2020. Final role title is used for individuals no longer employed. ¹	£	£	£	£	£	£	£
Police and Crime Commissioner	76,375	-	-	-	76,375	13,595	89,970
Deputy Police and Crime Commissioner	55,000	-	-	-	55,000	9,790	64,790
Chief Executive	97,680	-	-	-	97,680	16,714	114,394
Chief Finance Officer ³	73,175	-	-	-	73,175	12,604	85,779
Chief Finance Officer ⁴	6,443	-	-	-	6,443	1,327	7,770
Deputy Chief Executive ⁵	75,623	-	-	-	75,623	13,461	89,084
Director of Strategy ⁵	72,403	-	-	-	72,403	12,888	85,291
Total Police and Crime Commissioner	456,699	0	0	0	456,699	80,379	537,078
Chief Constable - Mr C Hall	166,801	-	-	6,027	172,828	39,377	212,205
Deputy Chief Constable	124,511	-	-	8,262	132,773	29,532	162,305
Assistant Chief Constable (Op Support) ⁶	9,003	-	-	-	9,003	2,179	11,182
Assistant Chief Constable (Op Support) ⁶	13,246	-	-	-	13,246	3,206	16,452
Assistant Chief Constable (Op Support) ⁶	83,431	-	-	-	83,431	20,190	103,621
Director of Resources	129,556	-	12,935	-	142,491	24,060	166,551
Assistant Chief Constable (Local Policing)	126,236	-	-	-	126,236	27,236	153,472
Total Chief Constable	652,784	0	12,935	14,289	680,008	145,780	825,788
Total Group	1,109,483	0	12,935	14,289	1,136,707	226,159	1,362,866

¹ The BCH role of Assistant Chief Constable (Joint Protective Services) is currently held by an officer within Cambridgeshire Constabulary and their remuneration is included as part of the Cambridgeshire Senior Officer Remuneration statement.

² Pension contributions the police pension schemes effective from 1st April 2015 at 21.3% The Pension contribution rate for Constabulary and PCC Senior Staff is 18.6% and 17.8% respectively.

³ The PCC Chief Finance Officer role was transferred on the 1st June 2018. The role is now undertaken on a full-time basis and is employed within the OPCC. The annualised salary (including fees, allowances and employers pension contribution) equates to £102,935.

⁴ The Chief Finance Officer's salary cost represents 21% of total annualised salary. The balance 79% is paid by Hertfordshire County Council.

⁵ In line with the decision to include these posts within the 2019/20 Executive team Senior Officer note, the note for 2018/19 has been re-stated. The post of Deputy Chief Executive for Governance ceased to be on a full-time basis effective 4th June 2018. The annualised salary on a full-time basis (including fees, allowances and employers pension contribution) equates to £106,720.

⁶ The role of Assistant Chief Constable (Op Support) was undertaken on a temporary basis for April 2018 (annualised total remuneration of £131,593), by another Senior Officer between May-mid-June 2018 (annualised total remuneration of £113,762) and filled from Mid-June 2018 (annualised total remuneration of 134,196)

2019/20 Post Holder Information (Job Title) For individuals changing roles, role titles used are those as at 31 st March 2020. Final role title is used for individuals no longer employed. ¹	Salary (inc Fees, Allowances & Salary Sacrifice)	Bonuses	Expense Allowances	Benefits in Kind	Total Remuneration exc pension contr.	Pension Contributions ²	Total Remuneration inc pension contri.
	£	£	£	£	£	£	£
Police and Crime Commissioner	76,500	-	-	-	76,500	13,617	90,117
Deputy Police and Crime Commissioner	55,000	-	-	-	55,000	9,790	64,790
Chief Executive	98,392	-	-	-	98,392	16,947	115,339
Chief Finance Officer	91,286	-	-	-	91,286	15,743	107,029
Deputy Chief Executive ³	73,300	-	-	-	73,300	12,643	85,943
Director of Strategy ³	79,076	-	-	-	79,076	13,570	92,646
Total Police and Crime Commissioner	473,554	0	0	0	473,554	82,310	555,864
Chief Constable - Mr C Hall	170,535	-	-	7,807	178,342	51,600	229,942
Deputy Chief Constable	127,310	-	-	6,628	133,938	38,697	172,635
Assistant Chief Constable (Op Support)	111,082	-	-	7,336	118,418	33,220	151,638
Assistant Chief Constable (Local Policing)	128,823	-	-	-	128,823	35,690	164,513
Director of Resources ⁴	132,321	-	13,042	-	145,363	24,612	169,975
Director of Resources ⁵	2,782	-	-	-	2,782	518	3,300
Total Chief Constable	672,853	0	13,042	21,771	707,666	184,337	892,003
Total Group	1,146,407	0	13,042	21,771	1,181,220	266,647	1,447,867

In addition to the requirements of the Accounts and Audit Regulations 2015, the PCC has voluntarily disclosed details for all members of the Executive team.

¹ The BCH role of Assistant Chief Constable (Joint Protective Services) is currently held by an officer within Cambridgeshire Constabulary and their remuneration is included as part of the Cambridgeshire Senior Officer Remuneration statement.

² The employer pension contribution rate increased to 30.1% from 1 April 2019. The Pension contribution rate for Constabulary and PCC Senior Staff is 18.6% and 17.8% respectively.

³ In line with the CIPFA Statutory Guidance Notes, the posts of Deputy Chief Executive for Governance and Director of Strategy within the Office of the Police and Crime Commissioner, have been included as members of the Executive team. The post of Deputy Chief Executive for Governance is not a full-time post. The annualised salary on a full-time basis (including fees, allowances and employers pension contribution) equates to £106,860.

⁴ Mr J Hurley continued to carry out the role of Director of Resources until the 3rd April 2020.

⁵ Mr J Cook joined the Constabulary as Director of Resources effective 23rd March 2020 on a permanent basis. The annualised salary (including fees, allowances and employers pension contribution) equates to £136,390.

Note 32 - Officers' Emoluments

The Accounts and Audit Regulations 2015, as amended by regulations, require the Group to disclose the numbers of senior police officers and police staff whose remuneration, excluding pension contributions was £50,000 or more in the relevant financial year. The Group has extended this disclosure to include all police officers whose remuneration was greater than £50,000. Individuals whose remuneration is disclosed separately in note 31 above are not included within the table.

In 2018/19, two members of the OPCC are included within band £55,000 - £59,999. In 2019/20, the following bands include one member of the OPCC: £60,000 - £64,999; £55,000 - £59,999.

Remuneration Band	Number of Employees	
	2018/19	2019/20
£115,000 - £119,999	-	1**
£105,000 - £109,999	1	-
£100,000 - £104,499	-	-
£95,000 - £99,999	-	1
£90,000 - £94,999	1	4
£85,000 - £89,999	7	6
£80,000 - £84,999	4	3
£75,000 - £79,999	5	3
£70,000 - £74,999	9	7
£65,000 - £69,999	6	9
£60,000 - £64,999	43	47
£55,000 - £59,999	120*	122*
£50,000 - £54,999	212*	162

*Includes a redundancy payment, **ACC seconded to national body

Following a revision to the 2018/19 Senior Officers' Remuneration Note, there has been a requirement to re-state the 2018/19 Officers' Emoluments Note.

Note 33 - External Audit Costs

In 2019/20 the PCC incurred the following fees, payable to the appointed external auditors BDO LLP under the Local Audit and Accountability Act 2014, relating to external audit and inspection.

	2018/19*	2019/20
	£'000	£'000
PCC	24	24
Chief Constable	12	12
Total Group	36	36

*2018/19 fees subject to finalisation

Note 34 - Grant & Partner Income – Government and Non-Government GrantsAccounting Policy

All government grants are received in the name of the PCC. However, where grants and contributions are specific to expenditure incurred by the Chief Constable, they are recorded as income within the Chief Constable's Accounts. Whether paid on account, by instalments or in arrears, government grants and third-party contributions and donations are recognised as due to the PCC when there is reasonable assurance that:

- the PCC will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the PCC are not credited to the Comprehensive Income and Expenditure Statement until the conditions attached to the grant or contributions have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or Taxation and Non-Specific Grant Income (non-ring fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the Police Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

The PCC credited the following government grants, other grants, contributions and donations representing the receipts on an accruals basis to the Comprehensive Income and Expenditure Statement in 2019/20:

	2018/19 £'000	2019/20 £'000
Credited to Cost of Service		
Victim Grants	-1,392	-1,372
Violence against Women and Girls	-184	-169
Other Grants and Contributions	-	-110
Credited to Other Operating Expenditure		
Police Pension Top Up	-19,953	-15,972
Credited to Taxation and Non-Specific Grant Income		
Capital Grants	-1,007	-1,833
Government Settlement Grants	-116,485	-120,741
Total PCC Grants Credited	-139,021	-140,197
Credited to Cost of Service (CC)		
Police Community Support Officers Local Authorities	-629	-658
Police Uplift Programme		-425
NATO Conference		-1,423
Other Grants and Contributions	-1,913	-1,057
Total Group Grants Credited	-141,563	-143,760

Note 35 - Related Parties

The PCC is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the PCC or to be controlled or influenced by the PCC. Disclosure of these transactions allows interested parties to assess the extent to which the PCC might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the PCC.

The Chief Constable of Hertfordshire Constabulary

The PCC sets the strategic direction of policing in Hertfordshire through the Police and Crime Plan and delegates funding to the Chief Constable. This relationship is set out more fully in the Explanatory Forward.

Central Government

The UK government has effective control over the general operations of the PCC – it is responsible for providing the statutory framework within which the PCC operates, and provides the majority of its funding in the form of specific or non-specific grants.

Chief Officers of the Office of the PCC and Chief Constable's Executive Team (including their close family)

No transactions were disclosed by this group.

Other Public Bodies

Transactions with the County Council, district and borough councils of Hertfordshire have been disclosed within the Income and Expenditure Account, Cash Flow Statement and notes to the accounts.

Note 36 - Long-Term Contracts – Operating LeasesAccounting Policy

All leases are in the name of the PCC. However, where leases are specific to the provision of policing services by the Chief Constable, substance over form requires that they are recorded within the Chief Constable's accounts.

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment to the lessee. All other leases are classified as operating leases. The PCC neither holds, nor has granted, any finance leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Group / PCC as Lessee

The PCC has no finance leases, but has entered into several operating lease agreements for the occupancy of premises for policing purposes. The ownership of assets acquired under operating leases does not pass to the PCC and they are not included in the PCC's asset valuations on the balance sheet.

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease; even if this does not match the pattern of payments (e.g. if there were a rent-free period at the commencement of the lease).

The future minimum payments due under these leases are shown in the following table and are analysed between the time periods in which the lease payments become due for payment. There are no future minimum sub-lease payments receivable by the PCC.

	31 March 2019	31 March 2020
	£'000	£'000
Not later than one year	579	581
Later than one year and not later than five years	2,014	2,145
Later than five years	9,726	9,562
Total Future Minimum Payments	12,319	12,288

The amount charged to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement was £0.567m (2018/19 £0.516m).

The Group/PCC as Lessor

The PCC has not entered into any finance lease or operating lease arrangements as a lessor.

IFRIC 12

The PCC's contractual arrangements with third parties are kept under continuous review and there are no service concessions under IFRIC 12.

Lease Terms

None of the PCC's lease agreements have terms and conditions in respect of contingent rents, purchase options or escalation clauses. It is considered that there are no restrictions other than those that are standard conditions in operating lease agreements such as the occupier's responsibilities and changes of use.

The property lease agreements include clauses in respect of the renewal of leases at specified points in the future. The PCC will wish to discuss renewal terms with lessors at such future dates.

Note 37 - Capital Expenditure and Capital FinancingAccounting policy

Expenditure is charged to capital where it meets the definition of capital as set out in the Code of Practice on Local Authority Accounting in the United Kingdom and is greater than the PCC's de minimis level of £5k. This includes internal staffing costs where they are directly attributable to a capital project.

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed by charges to revenue as assets are used by the PCC, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the PCC that has yet to be financed. The CFR is analysed in the following table:

	2018/19 £'000	2019/20 £'000
Opening CFR	27,305	32,154
Capital Investment		
- Property, Plant and Equipment	10,167	10,139
- Intangible Assets	1,606	1,008
Sources of Finance		
- Capital Receipts	-4,907	-4,964
- Government Grants & Contributions	-1,007	-1,833
Sums set aside from revenue		
- Direct revenue Contributions	-106	-134
- Minimum Revenue Provision	-904	-904
Closing CFR	32,154	35,466
Explanation Of Movement In The Year		
Increase (Decrease) In The Underlying Need To Borrow	4,849	3,312
Increase / (Decrease) in CFR	4,849	3,312

Note 38 - Defined Benefit Pension SchemesAccounting Policy**Post-Employment Benefits**

The Group / PCC participates in four pension schemes. Each scheme provides members with defined benefits related to pay and service. The costs of providing pensions for employees are charged to the Police Fund in accordance with the statutory requirements governing each scheme. The schemes are as follows:

Police Officer Schemes

There are three schemes for police officers; - The 1986 Police Pension scheme which closed to new members on the 31st March 2006, the 2006 Police Pension scheme which closed to new members on the 31st March 2015 and the 2015 Police Pension Scheme which was introduced from 1st April 2015. These are unfunded defined benefit final salary schemes, charged to the Police Fund based upon an equivalent employer's contribution rate of 31.0% of pensionable pay.

Unfunded means that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The direct expenditure and income in respect of these schemes is accounted for in the Police Pension Fund Account. Under the Police Pension Fund Regulations 2007, if the amount payable by the pension fund for the year is less than the amount receivable, the Group / PCC must annually transfer an amount required to meet the deficit to the pension fund. Up to 100% of this cost is met by central government pension top up grant shown in the OPCC's Accounts under Other Operating Expenditure. If however the pension fund is in surplus for the year, the surplus is required to be transferred from the pension fund to the Group and the amount repaid to central government.

Police Staff

All transactions and balances relating to the accounting for Post-Employment Benefits of Police Staff, other than the cost of employee contributions for staff employed by the PCC, are disclosed within the accounts of the Chief Constable on the basis of materiality.

All police staff are eligible to join the Local Government Pension Scheme (LGPS), managed by Hertfordshire County Council. The total pension cost that is charged to the Police Fund equals the contribution paid to the funded pension scheme for these employees.

The LGPS Scheme is accounted for as a defined benefits scheme as follows:

- a) The liabilities of the fund attributable to the Group are included in the Balance Sheet on an actuarial basis using the projected unit method. This is an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of projected earnings for current employees.
- b) Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds.
- c) The assets of the fund attributable to the Group are included in the Balance Sheet at their fair value:

- Quoted securities – current bid price
- Unquoted securities – professional estimate
- Unitised securities – current bid price
- Property – market value

d) *The change in the net pensions liability is analysed into seven components:*

- i. *Current Service Cost - The increase in liabilities as a result of years of service earned this year is allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.*
- ii. *Past Service Cost - The increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years is debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs*
- iii. *Interest Cost - The expected increase in the present value of liabilities during the year as they move one year closer to being paid is debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement*
- iv. *Expected Return on assets - The annual investment return on the fund assets attributable to the Group, based on an average of the expected long-term return is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement*
- v. *Gains or Losses on settlements and curtailments - The result of actions to relieve the Group of liabilities or events that reduce the expected future service or accrual of benefits of employees is debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs*
- vi. *Re-measurements of the net defined liability. This includes actuarial gains and losses and the return on plan assets, excluding amounts included in the net interest on the net defined benefit liability.*
- vii. *Contributions Paid to the pension fund - Cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.*

In relation to retirement benefits, statutory provisions require the Police Fund balance to be charged with the amount payable by the Group to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the Police Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Group / PCC also has restricted powers to make discretionary awards of retirement benefits to Police Officers in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year the award was made and accounted for using the same policies as are applied to the Local Government Pension Scheme or Police Pension Schemes. There are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees the Chief Constable and PCC offer retirement benefits. Although these will not actually be payable until employees retire, the Chief Constable and PCC have a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Chief Constable and PCC participate in three pension schemes:

- The Local Government Pension Scheme for police staff. Administrated by Hertfordshire County Council - this is a funded defined benefit final salary scheme, meaning that the Chief Constable, PCC and their employees, pay contributions into a fund, calculated at a level estimated to balance the pensions liabilities with investment assets. On the basis of materiality transactions and balances for the PCC arising from the LGPS are shown combined with those of the Chief Constable.
- The Police Pension Scheme 1987, the Police Pension Scheme 2006 and the Police Pension Scheme 2015 for police officers - these are unfunded defined benefit final salary schemes administrated by the Chief Constable. Unfunded means that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. Under the Police Pension Fund Regulations 2007, if the amount payable by the pension fund for the year is less than the amount receivable, the PCC must annually transfer an amount required to meet the deficit to the pension fund. Up to 100% of this cost is met by central government pension top up grant. If however the pension fund is in surplus for the year, the surplus is required to be transferred from the pension fund to the Chief Constable and must be repaid to central government.
- Arrangements for the award of discretionary post-retirement benefits to Police Officers upon early retirement - this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

Transactions Relating to Post-employment Benefits

The Chief Constable and PCC recognise the cost of retirement benefits for their staff and officers in the reported cost of services in their respective Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Chief Constable is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment / retirement benefits is reversed out of the Police Fund within the accounts via the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the Police Fund Balance via the Movement in Reserves Statement during the year:

	LGPS						Police Pension Scheme	
	Chief Constable		PCC		Total Group		Total Group	
	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000
<u>Cost of Service included in CIES Service</u>								
Current Service Cost.	17,295	21,091	428	520	17,723	21,611	37,370	54,120
Past Service Cost / Settlements and Curtailments	688	115	2	-	690	115	85,530	-11,080
<u>Financing and Investing Income & Expenditure</u>								
Net interest expense	1,958	2,645	18	27	1,976	2,672	46,980	43,410
Total Group Post-Employment Benefits charged to the Surplus or Deficit on the Provision of Service	19,941	23,851	448	547	20,389	24,398	169,880	86,450
<u>Re-measurement of the net defined benefit liability comprising:</u>								
Return on plan assets (excluding amount included in net interest expense)	-11,784	16,137	-64	-657	-11,848	15,480	-	-
Actuarial gains and Losses								
- Demographic Assumptions	-	-9,670	-	-122	-	-9,792	-	-61,220
- Financial Assumptions	36,176	-48,021	264	-637	36,440	-48,658	60,470	-62,300
- Other	-	-22,946	-	1,504	-	-21,442	-6,380	-32,280
Total Group Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	44,333	-40,649	648	635	44,981	-40,014	223,970	-69,350
<u>Movement in Reserves Statement:</u>								
Reversal of the net charges made to the (Surplus) or Deficit for the provision of services for post-employment benefits in accordance with the code	-19,941	-23,851	-448	-547	-20,389	-24,398	-169,880	-86,450
<u>Actual Amount Charged Against the General Fund Balance for Pensions During the Year:</u>								
Employer's Contributions Payable to the Schemes	8,269	8,763	202	212	8,471	8,975	35,740	40,410

CLAIMS ARISING FROM THE TRANSITIONAL PROVISIONS IN THE POLICE PENSION REGULATIONS 2015.

The Chief Constable of Hertfordshire, along with other Chief Constables and the Home Office, currently has 50 claims lodged against them with the Central London Employment Tribunal. The claims are in respect of alleged unlawful discrimination arising from the Transitional Provisions in the Police Pension Regulations 2015.

Claims of unlawful discrimination have also been made in relation to the changes to the Judiciary and Firefighters Pension regulations and in December 2018 the Court of Appeal (McCloud / Sargeant) ruled that the 'transitional protection' offered to some members as part of the reform to public sector pensions amounts to unlawful discrimination. On 27 June 2019, the Supreme Court refused leave to appeal on the McCloud / Sargeant cases. In response to this, the Treasury published a consultation on 16 July 2020 outlining the remedy for all Public Sector pension schemes, which includes the Police Pension Scheme and the LGPS.

The impact of an increase in scheme liabilities arising from McCloud / Sargeant judgment will be measured through the pension valuation process, which determines employer and employee contribution rates. The next Police Pension valuation is due to take place in 2020 with implementation of the results planned for 2023/24 and forces will need to plan for the impact of this on employer contribution rates alongside other changes identified through the valuation process. The impact has been included in both scheme's IAS19 valuations for accounting purposes.

Pension Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Groups obligation in respect of its defined benefit plans is as follows:

	2018/19	2019/20
	£'000	£'000
Present Value of Defined Benefit Obligations		
LGPS Chief Constable	-397,726	-344,981
LGPS PCC	-2,698	-4,130
Police Pension Scheme	-2,029,390	-1,919,630
Total Group Liabilities	-2,429,814	-2,268,741
Fair value of plan assets		
LGPS Chief Constable	293,949	290,616
LGPS PCC	1,707	2,716
Total Group Assets	295,656	293,332
Net liability arising from defined benefit obligation:		
LGPS Chief Constable	-103,777	-54,365
LGPS PCC	-991	-1,414
Police Pension Scheme	-2,029,390	-1,919,630
Total Group Net Liability	-2,134,158	-1,975,409

The net liabilities show the underlying commitments that the Group has in the long run to pay retirement benefits. The total liability of £1,975.409m (£2,134.158m in 2018/19) has a substantial impact on the net worth of the Group as recorded in the Balance Sheet, resulting in a negative overall balance of £1,845.674m as at 31st March 2020 (£1,999.559m as at 31st March 2019).

However statutory arrangements for funding the deficit mean that the financial position of the Group remains healthy:

- The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.
- Finance is only required to be raised to cover police pensions when the pensions are actually paid. Following the introduction on the 1st April 2006 of the new scheme of finance for police officer pensions, the Chief Constable's liability is in general limited to an equivalent contribution rate currently set at 31.0% of pensionable pay with the government meeting additional costs above this level.

The contribution expected to be made to the Local Government Scheme by the Group in 2020/21 is £8.780m. The expected contribution to the police pension schemes in 2020/21 is £23.164m.

Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets:

	LGPS					
	Chief Constable		PCC		Total Group	
	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000
Group Opening fair value of scheme assets	268,731	293,949	1,312	1,707	270,043	295,656
Interest Income	7,332	7,137	39	45	7,371	7,182
Re-measurement gain(loss)						
Return of plan assets excluding amount included in net interest expense.	11,784	-16,137	64	657	11,848	-15,480
Employer Contributions	8,269	8,763	202	212	8,471	8,975
Contribution by employees in the scheme	2,856	3,010	91	100	2,947	3,110
Benefits paid	-5,023	-6,106	-1	-5	-5,024	-6,111
Settlements and Curtailments	-	-	-	-	-	-
Group Assets at 31st March	293,949	290,616	1,707	2,716	295,656	293,332

Reconciliation of Present Value of the Scheme Liabilities' (Defined Benefit Obligation)

	Chief Constable		LGPS PCC		Total Group		Police Pension Scheme Total Group	
	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 restated £'000	2019/20 £'000
Opening Balance at 1 April	-336,444	-397,726	-1,857	-2,698	-338,301	-£400,424	-1,841,150	-2,029,380
Current service cost	-17,295	-21,091	-428	-520	-17,723	-£21,611	-37,370	-54,120
Interest cost	-9,290	-9,782	-57	-72	-9,347	-£9,854	-46,980	-43,410
Contribution from scheme participants	-2,856	-3,010	-91	-100	-2,947	-£3,110	-9,840	-10,190
Re-measurement of the net defined benefit liability comprising:								
- Actuarial gains / (loss) Demographic Assumptions	-	9,670	-	122	-	£9,792	-	61,220
- Actuarial gains / (loss) Financial Assumptions	-36,176	48,021	-264	637	-36,440	£48,658	-60,470	62,300
- Actuarial gains / (loss) Other	-	22,946	-	-1,504	-	£21,442	6,390	32,280
Past Service Cost / Settlements and Curtailments	-688	-115	-2	-	-690	-115	-85,530	11,080
Benefits paid / Transfers	5,023	6,106	1	5	5,024	6,111	45,570	50,600
Liability at 31st March	-397,726	-344,981	-2,698	-4,130	-400,424	-349,111	-2,029,380	-1,919,620

Fair Value of Employers Assets – LGPS Only

The Police Pension Schemes have no assets to cover their liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

	Period Ended 31 March 2019				Period Ended 31 March 2020			
	Quoted Prices in active markets	Quoted prices not in active markets	Total	% of Total Assets	Quoted Prices in active markets	Quoted prices not in active markets	Total	% of Total Assets
	£'000	£'000	£'000		£'000	£'000	£'000	
Equity Securities:								
Consumer	13,151	-	13,151	4.4%	5,610	-	5,610	1.9%
Manufacturing	11,464	-	11,464	3.9%	4,469	-	4,469	1.5%
Energy and Utilities	3,052	-	3,052	1.0%	4	-	4	0.0%
Financial Institutions	12,190	-	12,190	4.1%	4,307	-	4,307	1.5%
Health and Care	2,405	-	2,405	0.8%	2,636	-	2,636	0.9%
Information Technology	9,249	-	9,249	3.1%	10,056	-	10,056	3.4%
Other	790	-	790	0.3%	482	-	482	0.2%
Debt Securities:								
Corporate Bonds (investment grade)	-	-	-	0.0%	-	-	-	0.0%
Corporate Bonds (non-investment grade)	-	-	-	0.0%	-	-	-	0.0%
UK Government	-	-	-	0.0%	-	-	-	0.0%
Other	-	136	136	0.0%	-	7,584	7,584	2.6%
Private Equity:								
All	-	13,863	13,863	4.7%	-	15,667	15,667	5.3%
Real Estate:								
UK Property	-	10,475	10,475	3.5%	-	8,869	8,869	3.0%
Overseas Property	-	11,214	11,214	3.8%	-	17,438	17,438	5.9%
Investment Funds and Unit Trusts:								
Equities	74,602	-	74,602	25.2%	91,357	-	91,357	31.1%
Bonds	102,862	-	102,862	35.0%	96,144	-	96,144	32.8%
Hedge Funds	-	-	-	0.0%	-	-	-	0.0%
Commodities	-	-	-	0.0%	-	-	-	0.0%
Infrastructure	-	2,866	2,866	1.0%	-	271	271	0.1%
Other	2,498	15,625	18,123	6.1%	2,477	19,916	22,392	7.6%
Derivatives:								
Inflation	-	-	-	0.0%	-	-	-	0.0%
Interest Rate	-	-	-	0.0%	-	-	-	0.0%
Foreign Exchange	-	-353	-353	-0.1%	-	-297	-297	-0.1%
Other	-	-	-	0.0%	-	-	-	0.0%
Cash and Cash Equivalents:								
All	9,567	-	9,567	3.2%	6,344	-	6,344	2.2%
Totals	241,830	53,826	295,656	100.0%	223,884	69,448	293,332	100.0%

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis. For both Schemes the projected unit credit method has been used to estimate the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

For the Police Pension Schemes a full actuarial valuation is required every four years under the Public Service Pensions Act 2013. The Police Scheme has been assessed by the Government Actuary's Department. The most recent valuation was undertaken as at 31 March 2016, and the next scheduled valuation is as at 31 March 2020. The appointed actuaries produce pension disclosures by rolling forward data for years between full valuations.

For the Local Government Scheme a full actuarial review is undertaken every three years, with the latest valuation being as at 31st March 2019 from which the results are awaited. The Local Government Pension Scheme Fund is assessed by Hymans Robertson, an independent firm of actuaries.

The value of scheme assets and liabilities are dependent upon financial market conditions as at 31st March. Both GAD and Hymans Robertson have confirmed the use of data as at 31st March rather than estimated figures and as such, the effect of COVID-19 on market conditions and discount rates have been reflected in these valuations.

The principal assumptions used by the actuaries have been:

	LGPS		Police Pension Schemes	
	2018/19 %	2019/20 %	2018/19 %	2019/20 %
Mortality Assumptions:				
Longevity at 65 for current pensioners:				
Men	22.5	21.9	22.7	21.9
Women	24.9	24.1	24.3	23.6
Longevity at 45 for future pensioners:				
Men	24.1	22.8	24.6	23.6
Women	26.7	25.5	26.2	25.2
Rate of increase in salaries	2.4	2.2	4.35	4.00
Rate of increase in pensions	2.5	1.8	2.35	2.00
Rate for discounting scheme liabilities	2.7	2.3	2.45	2.25

Sensitivity of the defined benefit obligation in the significant actuarial assumptions

	Approximate % increase to Employer Liability	Approximate monetary amount (£'m)
LGPS		
0.5% decrease in real discount rate	12	43
1 year increase in member life expectancy	3 to 5	10 to 17
0.5% increase in the Salary Increase Rate	1	5
0.5% increase in the Pension Increase Rate	11	37
Police Pension Schemes		
0.5% increase in real discount rate	-10.5	-198
1 year increase in member life expectancy	3	56
0.5% increase in the Salary Increase Rate	1.5	27
0.5% increase in the Pension Increase Rate	8	157

Note 39 - Contingent Liabilities

Accounting Policy

A contingent liability arises where an event has taken place that gives the Group a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Group. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts

The Chief Constable potentially has a liability in respect of historic overtime claims for Covert Human Intelligence Source (CHIS) handlers and those of a similar nature. Officers from Devon and Cornwall Police claimed successful in the County Court (October 2013) that they were owed payments under Police Regulations 2003. Their claims were upheld at the Court of Appeal. The claims relate to a cap being placed on overtime claims by the Chief Constable. Overtime caps were generally applied across the Police Service for CHIS and other claims. At this point in time the Chief Constable has received 20 claims in respect of overtime claims. The final number and amount of potential claims has yet to be quantified. Test claims are progressing through the courts and they will have a bearing on claims against the Force once the outcomes are known.

Note 40 - Nature and Extent of Risks Arising from Financial Instruments

Key Risks

The Group's activities expose it to a variety of financial risks, the key risks are:

- Credit risk – the possibility that other parties might fail to pay amounts due to the PCC;
- Liquidity risk – the possibility that the PCC might not have funds available to meet its commitments to make payments;
- Re-financing risk – the possibility that the PCC might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms.
- Market risk - the possibility that financial loss might arise for the PCC as a result of changes in such measures as interest rate movements.

Overall Procedures for Managing Risk

The Group's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise these risks. The procedures for risk management are set out through a legal framework set out in the Local Government Act 2003 and the associated regulations. These require the PCC to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the PCC to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice within our Treasury Management Practices;
- by approving annually in advance prudential indicators for the following three years limiting:
 - The PCC's overall borrowing;
 - Its maximum and minimum exposures to fixed and variable rates;
 - Its maximum and minimum exposures to the maturity structure of its debt;
 - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance;

These are required to be reported and approved at or before the PCC's annual Council Tax setting budget meeting. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the PCC's financial instrument exposure. Actual performance is also reported annually to Members.

These policies are implemented on behalf of the PCC by Hertfordshire County Council's central treasury team. The PCC maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Group's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined in the Treasury Strategy.

The Group's maximum exposure to credit risk of £0.060m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution.

The following analysis summarises the Group's potential maximum exposure to credit risk. The risk of default by banks and financial institutions is based on historical experience of default data taken from Moody's, a credit rating organisation used by the PCC. The risk of default by trade debtors is based on the amount of impairment provision as a percentage of total debt outstanding as at 31 March 2020.

	Amount at 31 March 2020	Historical experience of default	Estimated maximum exposure at 31 March 2020
	£'000	%	£'000
A+ Rated Counter Parties	2,915	-	-
Fixed Loan < 1 year	-	-	-
Fixed Loan > 1 year	2,500	-	-
Other Counter Parties	2,000	-	-
Long Term Debtors	138	-	-
Trade debtors	602	9.97	60
Other receivables and advances	14,701	-	-
	22,856		60

No credit limits were exceeded during the reporting period and no losses are expected from non-performance of any of the counterparties in relation to the PCC's deposits.

The PCC does not generally allow credit for its trade debtors, such that £0.187m of the £0.602m balance at 31st March is past its due date for payment. The past due amount can be analysed by age as follows:

	2018/19 £'000	2019/20 £'000
Less than three months	63	127
Three to six months	58	5
Six to nine months	76	0
Nine months to one year	1	0
More than one year	52	55
Balance as at 31st March	250	187

During the reporting period the PCC held no collateral as security

Liquidity Risk

The PCC has a comprehensive cash flow management process that seeks to ensure that cash is available as necessary. If unexpected movements happen, the PCC has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead the risk is that the PCC may be bound to replenish a significant amount of its borrowings at a time of unfavourable interest rates. The PCC sets limits on the proportion of its fixed rate borrowing during specified periods.

The maturity analysis of financial liabilities is as follows:

	2018/19 £'000	2019/20 £'000
Less than one year	-13,055	-17,955
More than fifteen years	-17,998	-17,998
Balance as at 31st March	-31,053	-35,953

Market risk

Interest rate risk - The Group is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex effect on the Group. For instance, a rise in interest rates could have the following effects:

- borrowings at variable rates – the interest expense charged to the Surplus or Deficit on the Provision of Services will rise;
- borrowings at fixed rates – the fair value of the liabilities borrowings will fall;
- investments at variable rates – the interest income credited to the Surplus or Deficit on the Provision of Services will rise; and
- investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Account. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and effect the Police Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected on Other Comprehensive Income and Expenditure.

The PCC has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the PCC's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. Hertfordshire County Council's central treasury team monitor the market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns.

During 2019/20 the Group had no variable rate investments or liabilities and so was not exposed to interest rate risk.

If interest rates had been 1% higher during 2019/20 with all other variables held constant, the financial effect would be:

	£'000
Increase in interest receivable on variable rate investments	221
Increase in interest payable on variable rate borrowing	-
Impact on Other Comprehensive Income and Expenditure	221

Price risk - The Group, excluding the pension fund, has no investments in equity shares and so is not subject to any form of price risk currently.

Foreign exchange risk - The Group has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

Note 41 - Termination Benefits

Accounting Policy

Termination benefits are amounts payable as a result of a decision by the Group / PCC to terminate a member of police staff's employment before the normal retirement date or a member of police staff's decision to accept voluntary redundancy, and are charged on an accruals basis to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement when the Group / PCC is demonstrably committed to the termination of the employment.

Where termination benefits involve the enhancement of pensions, statutory provisions require the Police Fund Balance to be charged with the amount payable by the Group / PCC to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

The Group terminated the contracts of a number of employees in 2019/20 incurring liabilities of £0.375m (£0.243m in 2018/19). See note 42 for the number of exit packages and total costs per band. There were no payments to Directors or equivalent in the form of compensation for loss of office or for enhanced pension benefits and all costs relate to police staff who were made redundant in a number of cost centres as part of the Group's savings plan and financial strategy.

Note 42 - Exit Packages

All redundancies in 2018/19 and 2019/20 were compulsory redundancies. The numbers of exit packages and total costs of the compulsory redundancies including pension strain costs paid to the Local Government Pension Scheme are set out in the table below.

Exit package Cost band including special payments	Total number of exit packages		Herts Share of cost of exit packages		Total cost of exit packages	
	2018/19	2019/20	2018/19	2019/20	2018/19	2019/20
			£'000	£'000	£'000	£'000
£0 - £20,000	6	8	43	47	66	89
£20,001 - £40,000	8	3	92	64	225	97
£40,001 - £60,000	2	1	46	22	103	50
£60,001 - £80,000	2	2	62	62	140	141
£80,001 - £100,000	-	1	-	36	-	82
£140,001 - £160,000	-	1	-	66	-	149
£160,001 - £180,000	-	1	-	78	-	177
Total	18	17	243	375	534	785

Where an exit package was paid as part of the implementation of a BCH change programme, costs were pooled and shared between the three forces. As a result, the total costs of exit package set-out in the above table include Hertfordshire's share of such costs irrespective of the employing force. In total 10 exit packages (13 in 2018/19) were paid to Hertfordshire employed staff during 2019/20 at a cost of £0.338m (£0.360m in 2018/19).

FUND ACCOUNT

	Note	1987 Scheme		2006 Scheme		2015 Scheme		Total	
		2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000	2018/19 £'000	2019/20 £'000
Contributions receivable									
From employer									
- normal (18/19 21.3%, 19/20 31.0%)	P3	-2,956	-3,477	-239	-300	-11,568	-18,454	-14,763	-22,231
- early retirements	P3	-376	-253	-75	-	-	-17	-451	-270
- additional (18/19 2.9%, 19/20 0%)	P3	-402	-	-33	-	-1,575	-	-2,010	-
From members	P3	-1,988	-1,608	-135	-117	-7,150	-7,827	-9,273	-9,552
Transfers in									
- individual transfers in from other schemes	P4	-79	-139	-443	-	-47	-528	-569	-667
Other Income									
		-	-	-3	-	-	-	-3	-
Benefits payable									
- pensions		37,420	38,940	-	24	-	76	37,420	39,040
- commutations and lump sum retirement benefits		9,350	9,207	-	116	-	36	9,350	9,359
- lump sum death benefits		183	-	-	-	-	81	183	81
Payments to and on account of leavers									
- refunds of contributions		-	-	62	-	-	77	62	77
- individual transfers out to other schemes	P4	-	-	6	31	-	103	6	134
Net amount receivable for the year before top-up grant		41,152	42,670	-860	-246	-20,340	-26,453	19,952	15,971
Transfer received from the Policing Body	P5	-41,152	-42,670	860	246	20,340	26,453	-19,952	-15,971
Balance as at 31 March		0	0	0	0	0	0	0	0

NET ASSETS STATEMENT

	31 March 2019 £'000	31 March 2020 £'000
April pension paid in advance in March	3,112	3,312
Total Assets	3,112	3,312
Commutation Payments Owing	-353	0
Amounts due to HMRC	-808	-307
Amount Owing to Police Fund	-1,951	-3,005
Total Liabilities	-3,112	-3,312
Net Assets	0	0

Note P1 - Summary of the Police Pension Scheme Fund Operations

Employee contributions and employer's contribution are paid into the Police Pension Scheme Fund from which pension payments are made. The fund has no investments and is topped up by the PCC if the contributions are insufficient to meet the cost of pension payments. The PCC is then reimbursed by the Home Office. Any surplus in the fund is recouped by the PCC and paid to the Home Office. The underlying principle is that employer and employee contributions together will meet the full costs of pension liabilities being accrued in respect of currently serving employees while the Home Office will meet the costs of retirement pensions in payment, net of employee and the new employer contributions.

The financing of pension payments was taken out of the Formula Grant from April 2006 which instead takes into account the funding needed to support the cost of the employer contributions and lump sum payments, in respect of ill-health retirements.

Note P2 - Accounting Policies

The accounts have been prepared in accordance with the 2019/20 Code of Practice on Local Authority Accounting in the United Kingdom, issued by the CIPFA.

The accounts summarise the transactions and net assets of the Police Pension Scheme Fund. They do not, however, take account of liabilities to pay pensions and other benefits after 31 March 2020.

All amounts have been prepared on an accruals basis except pension transfers to and from the scheme.

Note P3 - Contributions Receivable**Employer and Employee Contributions**

The purpose of the employee and employer contribution rates under the new arrangements is to meet the accruing pension liabilities of currently serving police officers. This means the PCC meets all the costs of employing police officers, including the cost of future pension liabilities, at the time of employing them. From 1 April 2019, the employer's contribution rate was increased to 31.0% (from 21.3%) following the latest scheme valuation.

In 2018/19, the employer's contribution rate was 21.3% following the scheme valuation at 1 April 2015. However, the PCC was required to contribute to the fund at a contribution rate equivalent to the previous rate of 24.2%, which is reflected in the comparative figures in the Fund Account above and the resultant level of Pension Top-Up grant received from the Home Office. The difference

between the defined contribution rate of 21.3% and the equivalent contribution rate of 24.2% totalled £2.010m in 2018/19 and is shown separately on the face of the Fund Account. Following the valuation as at 1 April 2019, the PCC's defined and equivalent contribution rate are the same at 31.0%

Separate contribution rates, a percentage of pensionable pay as shown below, apply to the three Police Pension Schemes.

	Employer Defined %		Employee %
	18/19	19/20	Both Years
Police Pension Scheme 1987	21.3	31.0	14.25 - 15.05
Police Pension Scheme 2005	21.3	31.0	11.00 - 12.75
Police Pension Scheme 2015	21.3	31.0	12.44 - 13.78

Early Retirements

Early retirements due to ill-health from 1 April 2006 require the PCC to make a lump sum payment into the pension fund of twice the average pensionable pay in respect of all ill-health retirements.

Note P4 - Transfers to or from other schemes

Where a police officer transfers to or from another police force there is no need for a cash transfer. A police officer who transfers out of the Police Pension Scheme to another pension scheme is entitled to ask for a cash equivalent transfer value to be paid across, equivalent to the value of their pension rights on leaving the scheme. This is paid from the Police Pension Fund. Similarly an inward Transfer Value should be paid into the fund.

Note P5 - Top-up Grant

Where employer and employee contributions paid into the Police Pension Scheme Fund are not sufficient to meet pension payments for that year, the deficit will be met by the PCC who is in turn reimbursed by a central government top-up grant paid by the Home Office. Any surplus in the fund would be paid back to the PCC who would then reimburse the Home Office as the party that brings the account into balance.

Note P6 - Liabilities after year end

The Fund's financial statements do not take account of the liabilities to pay pensions and other benefits after 31 March 2020. The details in respect of the PCC's long-term police pension obligations are set out in the pensions-related disclosure note 38 that follows the main financial statements.

Note P7 - Claims Arising from the Transitional Provisions in the Police Pension Regulations 2015

The Chief Constable of Hertfordshire, along with other Chief Constables and the Home Office, currently has 50 claims lodged against them with the Central London Employment Tribunal. The claims are in respect of alleged unlawful discrimination arising from the Transitional Provisions in the Police Pension Regulations 2015.

Claims of unlawful discrimination have also been made in relation to the changes to the Judiciary and Firefighters Pension regulations and in December 2018 the Court of Appeal (McCloud / Sargeant) ruled that the 'transitional protection' offered to some members as part of the reform to public sector pensions amounts to unlawful discrimination. On 27 June 2019, the Supreme Court

refused leave to appeal on the McCloud / Sargeant cases. In response to this, the Treasury published a consultation on 16 July 2020 outlining the remedy for all Public Sector pension schemes, which includes the Police Pension Scheme.

The impact of an increase in scheme liabilities arising from McCloud / Sargeant judgment will be measured through the pension valuation process, which determines employer and employee contribution rates. The next Police Pension valuation is due to take place in 2020 with implementation of the results planned for 2023/24 and forces will need to plan for the impact of this on employer contribution rates alongside other changes identified through the valuation process. The impact has been included in both scheme's IAS19 valuations for accounting purposes.

1. Scope of Responsibility

The Police and Crime Commissioner (PCC) for Hertfordshire is responsible for ensuring that the business of his office is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

In discharging this overall responsibility, the PCC is responsible for putting in place proper arrangements for the governance of his affairs and facilitating the effective exercise of functions, which includes ensuring a sound system of internal control is maintained through the year and that arrangements are in place for the management of risk. In exercising this responsibility, the PCC also relies on the Chief Constable (CC) to support the governance and risk management processes.

Therefore, in considering this Annual Governance Statement, in addition to considering his own arrangements, the PCC has also relied upon the governance processes within Hertfordshire Constabulary (HC) as reflected in the CC's Annual Governance Statement.

This is the sixth Annual Governance statement produced by the PCC and reflects the governance arrangements that were in place for the year ended 31 March 2020, and is up to the date of signing this document.

2. The Purpose of the Governance Framework

This statement has been prepared for the 2019/20 financial year. The PCC has agreed a number of consents to the CC in respect of operational policing areas (e.g. contracts and management of the estate). The statement also reports on the effectiveness of the governance arrangements throughout the year.

The governance framework comprises of the systems and processes, and culture and values, by which the PCC and his office are directed and controlled, and the activities through which he and his office are accountable to and engage with the community. It enables the PCC to monitor the achievement of his strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services, including value for money.

At a strategic level, the framework forms part of the three forces Scheme of Governance, jointly agreed with Bedfordshire and Cambridgeshire in April 2014. In September 2014 the joint Scheme of Governance was extended to include Financial Regulations and Contract Standing Orders, which were most recently reviewed and updated in 2017. Both the Scheme of Governance and Financial Regulations are available on the PCC's website.

The system of internal control is a significant part of the governance framework and is designed to manage risk to a reasonable and foreseeable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable, and not absolute, assurance of effectiveness. The system of internal control is based on an on-going process designed to identify and prioritise the risks to the achievement of the PCC's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

3. Governance Framework

The CC is accountable to the PCC. Both the CC and PCC must have due regard to the Strategic Policing Requirement set by the Home Secretary.

The key elements of the systems and processes that comprise the governance arrangements that have been put in place for the PCC and the CC include:

- A definition of the roles of the PCC and the CC;
- Delegations from the PCC;
- Consents to the CC;
- Financial Regulations;
- Risk Management and Business Continuity arrangements;
- A Treasury Management Policy;
- A Gifts Loans and Sponsorship Policy;
- Contract Standing Orders; and,
- Anti-Fraud and Anti-Bribery policy.

The governance arrangements for the PCC's office have been developed in line with the Police Reform and Social Responsibility Act 2011, The Policing Protocol Order 2011, the Home Office Financial Management Code of Practice (FMCP) and existing guidance on the financial and governance matters that continue to apply, such as the CIPFA/SOLACE framework and are as follows:

- Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law;
- Ensuring openness and comprehensive stakeholder engagement;
- Defining outcomes in terms of sustainable economic, social and environmental benefits;
- Determining the interventions necessary to optimise the achievement of the intended outcomes;
- Developing the entity's capacity, including the capability of its leadership and the individuals within it;
- Managing risks and performance through robust internal control and strong public financial management; and,
- Implementing good practices in transparency, reporting and audit to deliver effective accountability.

3.1 Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

The OPCC has an approved policy on anti-fraud and anti-bribery which is included within the Financial Regulations. The policy is designed to encourage prevention, promote detection and identify a clear pathway for investigation of fraudulent and/or corrupt activities or behaviour.

The PCC has made a policy statement on decision making which is shared with Bedfordshire and Cambridgeshire. This explains the statutory framework for decision making by PCCs, aligned to the

Nolan principles of good governance, it sets out the decision-making process including the recording, transparency and publication of those decisions. Under the policy, the Chief Executive/Chief of Staff and Chief Finance Officer are part of the legal framework to report contraventions of the law, financial requirements or maladministration.

<https://www.hertscommissioner.org/my-work-herts-pcc>

The PCC's Decision Making Meeting is the decision making forum for the PCC, particularly where decisions are not required to be taken in consultation with the Chief Constable, or where wider partnership issues or statutory duties are involved. Routine decisions or those in accordance with a previously approved policy or delegation need not be taken at the meeting but must be recorded fully for transparency purposes. Minutes of the meeting with background reports will be published on this website except where the decision is exempt from disclosure under the Freedom of Information Act 2000.

<https://www.hertscommissioner.org/my-work-herts-pcc>

The PCC's website explains the complaints process and where a complaint should be directed whether it is against the Constabulary, the PCC's Office or the PCC. A complaint against the PCC can be raised with the Police and Crime Panel (PCP) and full details are provided on the PCP's website, to which a link is provided from the PCC website.

<https://www.hertscommissioner.org/make-a-complaint>

The PCC signed an oath on election in May 2016, stating that he will act with integrity and diligence in his role. The register of interests of the PCC and of gifts and hospitality are published on the PCC's website.

<https://www.hertscommissioner.org/fluidcms/files/files/Declaration-of-Acceptance-of-Office-----PCC----David-Lloyd.pdf>

The PCC's Office has established measures and procedures to demonstrate integrity and openness with regards to Gifts and Hospitality, expenses and business interests which are published on the PCCs website.

<https://www.hertscommissioner.org/gifts-hospitality-2019>

<https://www.hertscommissioner.org/fluidcms/files/files/pdf/Register-of-Interests/Commissioner-interests-form-November-2019.pdf>

The PCC has set four corporate values:

- Transparency – openness, holding to account;
- Collaborative with partners, police and public – engagement, working better together, agree how to achieve shared goals;
- Integrity – code of ethics, setting standards; and,
- Accountability – governance, justification.

The behaviours underpinning these were set as; clarity, professionalism, honesty, flexibility, adaptability, open to change, shared goals, team working, creative. These were adopted as part of the appraisal process discussed further in this statement.

The Chief Executive of the PCC's office is the monitoring officer. He has delegated some of his work to the Deputy Chief Executive. Where necessary the Deputy Chief Executive can seek legal advice

from the Legal Services Department at the Constabulary. The Deputy Chief Executive is a lawyer and formerly a Local Authority Monitoring Officer who can seek external legal advice.

The PCC has a statutory duty under the Police Reform and Social Responsibility Act 2011 to hold the Chief Constable to account for the exercise of duties relating to equality and diversity. This was demonstrated in 'Policing Hertfordshire for Everyone,' a joint document with the Constabulary. This set out the responsibilities of both the PCC and CC in meeting their equality duty objectives.

<https://www.hertscommissioner.org/seb-meeting-141119>

3.2 Ensuring openness and comprehensive stakeholder engagement

A public engagement strategy has been established jointly with the Constabulary supporting the PCCs vision statement which requires transparency, openness and ethical behaviour to be the foundation of communication and engagement with the public. It also supports the CC's commitment to achieving effective public engagement and communication to ensure that the Constabulary continually strive to increase confidence in policing and enhance the legitimacy of the service.

The PCC has published details of public meetings, contact details and methods to make contact, together with his Communications Officer. <https://www.hertscommissioner.org/contact-david-lloyd-herts-pcc>

The PCC engages with Community Safety Partnerships which are made up of representatives from the responsible authorities. These include: police; local authority, fire and rescue authorities; probation services and health. These partners work together to protect their local communities from crime and help people feel safer. They discuss how to deal with issues such as antisocial behaviour, substance misuse and reoffending. They annually discuss local crime priorities and consult partners and the local community about how to deal with them.

<https://www.hertscommissioner.org/partners>

The PCC conducts public consultations. These were prior to presenting his precept report to the Police and Crime Panel and from March 2020 on the improvement of sexual violence support services.

<https://www.hertscommissioner.org/2020-03-have-your-say-on-how-to-improve-sexual-violence-support-services-in-hertfordshire>

Hertfordshire Criminal Justice Board is chaired by the PCC. It shares a vision of a criminal justice system which encourages joint agency cooperation to bring offenders to justice swiftly and to reduce re-offending. The Board works to ensure the public of Hertfordshire have confidence in the local criminal justice agencies and that those agencies meet the needs of victims and witnesses of crime.

<https://www.hertscommissioner.org/herts-cjb>

3.3 Defining outcomes in terms of sustainable economic, social and environmental benefits

There is an overarching memorandum of association for the collaboration work stream with Bedfordshire and Cambridgeshire and a formal section 22 agreement for each collaborated area. The PCC together with his counterparts in Bedfordshire and Cambridgeshire and each of the Chief Constables are members of the Strategic Alliance Summit (SAS) which acts as the strategic lead for all shared service collaborations between the parties.

The parties have agreed a Shared Services Model for collaboration. This means that shared collaborated services are provided to the parties with shared resources being instructed through a single line management structure and those resources remaining under the legal direction and control of their respective Chief Constable although alternative ways of delivery are being trialled with transfer of staff to the lead force.

The Chief Constable has ultimate responsibility for his/her officers and staff in a collaborated unit and is ultimately vicariously liable for their actions. Officers and staff are subject to the command structure of each department for daily Shared Service delivery. Each Police and Crime Commissioner retains their individual responsibility for the maintenance of efficient and effective policing in their county and each Chief Constable retains their operational independence. Each PCC retains responsibility for holding their Chief Constable to account for operational police services delivered through collaboration.

Collaborated units have been established in three work streams each led by one force with a governance board and a supporting structure to allow each CC and PCC to have oversight and fulfil their responsibilities. This means that shared collaborated services are provided to the parties with shared resources being instructed through a single line management structure and those resources remaining under the legal direction and control of their respective Chief Constable.

Collaborative Boards and a lead Force have been established for all three work streams:

Joint Protective Services (Bedfordshire)

- Armed Policing Unit;
- Civil Contingencies Unit;
- Dog Unit;
- Major Crime Unit;
- National Police Air Service (NPAS);
- Operational Planning Support Unit;
- Roads Policing Unit;
- Forensic Collision Investigation Unit;
- Scientific Services Unit.

Organisational support (Cambridgeshire)

- HR and Payroll;
- Information Management;
- Professional Standards Department;
- Tri-Force Communication;
- Uniform Stores.

Operational Support (Hertfordshire)

- Criminal Justice;
- Cameras Tickets and Collisions;
- Firearms and Explosive Licensing;
- ICT; and,
- Mobile, Digital and Emergency Services Mobile Communication Programme.

In addition, collaboration across Bedfordshire, Cambridgeshire, Hertfordshire, Norfolk and Suffolk, Essex and Kent known as 7Force has established a programme to progress consideration of joint working. A collaborated procurement services across the 7Forces has been established with other projects in place and under development. These include:

- Armed Policing training;
- Digital Asset Management System;
- Driver Management;
- Enterprise Resource Planning (ERP);
- Policing Education Qualifications Framework (PEQF);
- Vetting; and,
- Uplift Programme.

A Memorandum of Understanding was agreed between the PCC and Hertfordshire County Council to deliver collaboration with Hertfordshire Fire and Rescue Service. Both the County Council and PCC have agreed to explore opportunities for further collaboration including those presented through the next iteration of Hertfordshire Fire and Rescue's operational plan, known as the Integrated Risk Management Plan (IRMP).

<https://www.hertscommissioner.org/2018-09-positive-deal-reached-on-future-of-police-and-fire-collaboration>

<https://www.hertfordshire.gov.uk/media-library/documents/fire/irmp-2019-2023-final-june.pdf>

These include better use of estates, including co-locating police and fire headquarters, a joint control room and training base, shared use of drones and a better response structure in cases where both services are needed. An Emergency Services Collaboration Board has been established to deliver on the agreement. Actual delivery is reported on the PCC's website.

<https://www.hertscommissioner.org/2020-01-police-and-the-fire-and-rescue-service-sign-agreement-to-share-a-drone>

<https://www.hertscommissioner.org/2019-12-hertfordshire-police-headquarters-redevelopment-takes-a-step-closer>

3.4 Determining the interventions necessary to optimise the achievement of the intended outcomes

The PCC's Community Safety and Criminal Justice Plan: Everybody's Business 2019 -2024, is a key document in the role as PCC enabling greater oversight and accountability of other agencies and the police. This plan sets out the PCC's ambition and vision for community safety and criminal justice across the county until to 2024.

The Plan reflects both the continuity in the principles and priorities outlined in the first two plans, and also the changes in the nature of crime, and the continued responsibilities of the OPCC in commissioning victims' services – putting victims at the centre of all that is done.

It sets out how the Constabulary will respond to their Strategic Policing Requirements and get the best from their collaborated units, with whom Hertfordshire share resources, to drive crime down and provide an efficient and effective service for the public.

There are four main strategic themes:

- Putting Victims at the Centre;
- Public Focus;
- Building on Success; and,
- Business Sense.

The PCC's Strategic Executive Board is the forum for issues related to the legitimacy, effectiveness and efficiency of the policing service delivered in Hertfordshire and where decisions need to be taken that require both parties to discuss and agree in accordance with the Scheme of Governance. The Policing Protocol Order 2011 outlines the respective duties of each holder of office. Its role includes:

- Any matters relating to the legitimacy, effectiveness and efficiency of the policing service delivered in Hertfordshire;
- The monitoring and management of delivery against the Police and Crime Plan and the Strategic Policing Requirements;
- Consideration of HMICFRS, Joint Audit Committee reports and similar external inspections; and,
- The review and monitoring of the management of the budget by the Chief Constable.

3.5 Developing the entity's capacity, including the capability of its leadership and the individuals within it.

The OPCC takes a pro-active approach to staff development. OPCC staff complete a regular Personal Development Review process with their named line manager. This process will continue to identify training requirements for individuals.

Each member of staff has a job description which sets out their individual roles and responsibilities. <https://www.hertscommissioner.org/my-office-herts-pcc>

The PCC has responsibility for conducting at least annually, a review of the effectiveness of the governance framework, including the system of internal control. The review is informed by the work of the Chief Executive, the CFOs, internal auditors, the Head of Internal Audit report and also managers within the OPCC and Constabulary who have the responsibility for the development and maintenance of the governance environment.

The OPCC has adopted the Human Resources policies established by the Bedfordshire, Cambridgeshire and Hertfordshire collaborated HR department with some amendments where necessary to reflect the different roles required. Regular conversations take place between individuals and managers to ensure oversight of wellbeing, to guide and support in the achievement of work-based objectives and to support personal and professional development.

3.6 Managing risks and performance through robust internal control and strong public financial management

The PCC makes his commitments and objectives for policing clear in his Police and Crime Plan which was informed by the views of the electorate. It is against this plan that the PCC is measured and monitoring of outcomes are assessed against, which is undertaken by both the Strategic Executive Board and the Police and Crime Panel. The outcomes are made visible to the public through the Annual Report

Risk management is embedded into the work of the OPCC on an ongoing and continuous basis. A strategic risk register is in place and endorsed by the Joint Audit Committee.

The OPCC has a Risk Management Strategy shared with the Constabulary, endorsed by the Joint Audit Committee, its purpose is to ensure that risk management is embedded into the governance structure and that it effectively underpins and enables the business. The strategy sets out the joint controls' assurance mechanisms and responsibilities. The Joint Audit Committee oversees the risk management arrangements of the OPCC and the Constabulary and ensures that the processes are aligned.

Internal Audit issued a report from their review of Risk Management during 2019/20 with a conclusion that reasonable assurance could be taken.

The PCC scrutinises the CC's performance management processes to ensure that policing priorities are translated into specific objectives and then onto individual performance targets for officers. This applies equally to collaboration projects.

The PCC attends the Strategic Performance Board (SPB) each quarter where the performance of the Constabulary is regularly reviewed. A senior member of the PCC's office attends the other monthly meetings. The SPB is the Constabulary's primary performance management meeting for monitoring and managing progress toward the Constabulary's strategic targets and objectives.

The PCC has a framework in place for holding the CC to account. Together with attendance at the SPB, this consists of weekly meetings with the CC and monthly minuted meetings which are published on the PCC's website.

3.7 Implementing good practices in transparency, reporting and audit to deliver effective accountability

The Chief Executive of the PCC's office has provided assurance that the Scheme of Governance works within these principles.

- The PCC holds decision making meetings where he makes decisions particularly where decisions are not required to be taken in consultation with the CC, or where wider partnership issues or statutory duties are involved. Decisions are published on the PCC's website.
- There are alternating monthly Executive Management Team and Senior Management Team meetings to plan future work and decision-making schedules, and quarterly strategic planning meetings involving all staff.
- The Strategic Executive Board is the forum for issues related to the effectiveness and efficiency of the policing service delivered in Hertfordshire and where decisions need to be taken that require both parties to agree in accordance with the Scheme of Governance and the respective duties of each holder of office.
- There are Engagement and Advisory Forums and consultations – which allow the PCC to consult on planned actions.
- The PCC's Chief Executive also performs regular reviews of his staff structure to ensure that objective setting and tasking is coordinated across individual directorates
- The PCC publishes his decisions and the minutes of strategic meetings.
<https://www.hertscommissioner.org/my-work-herts-pcc>
- The Elected Local Policing Bodies (Specified Information Order) 2011 (as amended) ("SIO") places a duty on the PCC to publish certain information within specified timescales, and for that information to be reviewed at prescribed frequencies. Compliance is also published on the PCC's website.
<https://www.hertscommissioner.org/specified-information-order-herts-pcc>

4. Review of Effectiveness

The PCC has the responsibility for conducting, at least annually, a review of the effectiveness of the governance framework for his office, including the system of internal control. The effectiveness of the governance arrangements as reported in the Annual Governance Statement is considered by the Joint Audit Committee.

Police and Crime Panel

The Police and Crime Panel (PCP) provides checks and balances on the work of the Police and PCC. The Panel does not scrutinise Hertfordshire Constabulary; it scrutinises how the PCC carries out his statutory responsibilities. While the Panel is there to constructively challenge the PCC, it also has a key role in supporting the Commissioner in his role in enhancing public accountability of the police force. The PCC reports to the PCP to enable it to fulfil its responsibilities which include:

- Reviewing and making recommendations on the draft Police and Crime Plan;
- Scrutinising the PCC, inviting the Chief Constable to attend before the PCP where appropriate;
- Reviewing the PCC's appointment of Chief Executive, Chief Financial Officer and Deputy PCC where one is appointed;
- Making reports and recommendations on matters relating to the PCC;
- Monitoring all complaints against the PCC and the informal resolution of such complaints where necessary;
- Questioning the PCC on the annual report in a public meeting; and,
- Vetoing powers on the PCC's proposed annual council tax precept and appointment of Chief Constable.

<http://www.hertspcp.org.uk/>

Joint Audit Committee

The PCC and CC have a Joint Audit Committee (JAC) that provides independent scrutiny and assurance on the adequacy of the corporate governance and risk management frameworks and the associated control environments. In addition, the JAC gives advice according to good governance principles and proper practices and oversees the financial reporting processes. In particular the JAC sets out in its terms of reference:

- Supports the PCC, the CC and statutory officers in ensuring that effective governance is in place and functioning efficiently and effectively, and making any recommendations for improvement.
- Monitors the effective development and operation of the internal control environment and risk management processes and makes recommendations for improvement to the PCC and CC, as appropriate.
- Reviews any issues referred to it by the statutory officers of the PCC and CC in relation to corporate governance, risk management or assurance and makes recommendations, as appropriate.
- Reviews and endorses the PCC's and the CC's Annual Governance Statements and Statements of Accounts, including the PCC's group accounts, bringing to the attention of the PCC and CC any omissions or any amendments proposed for consideration.
- Receives and scrutinises performance reports on treasury management and ensures effective scrutiny of the treasury management strategies and policies.
- Undertakes an annual review of the PCC's and the CC's system of internal audit.
- Reviews and endorses the strategy and plans of internal and external audit, bringing to the attention of the PCC and CC any significant issues which the committee considers merit inclusion.
- Reviews progress in delivering the work and reports of internal and external audit and provides an opinion to the PCC and CC on the quality and strength of investigations and findings.
- Reviews matters arising from the work of internal and external audit, including the external auditor's Annual Governance Report and Audit letters and advice the PCC and CC on the adequacy of response plans.
- Monitors management actions in response to the work of internal and external audit and brings to the attention of the PCC and CC where further or timelier action is considered appropriate.
- Produces an annual report which is subsequently published.

<https://www.hertscommissioner.org/my-work-herts-pcc>

Internal Audit

Internal audit provided an independent opinion on the adequacy and effectiveness of the OPCC's system of internal control, stating that the organisation has an adequate and effective framework for risk management, governance and internal control. However, Internal Audit identified further enhancements to the framework of risk management, governance and internal control to ensure that it remains adequate and effective.

RSM provides the Internal Audit service to the OPCC and Constabulary and provide internal audit services to Bedfordshire and Cambridgeshire OPCCs and Constabularies. This results in joined up audit work to the benefit of all the organisations.

Internal audit issued for the OPCC and Constabulary six reports where they concluded that reasonable assurance could be taken which included the Governance for the Constabulary and one report where they concluded that substantial assurance could be taken during the year.

Internal audit also undertook audits in relation to collaboration activity across Bedfordshire, Cambridgeshire and Hertfordshire Constabularies (BCH), and issued one report covering Procurement where they concluded that partial assurance could be taken, one report where they

concluded that the reasonable assurance could be taken and two advisory report. Internal Audit also issued a report which concluded that no assurance report could be taken covering Health and Safety, this was followed up by Internal Audit in February 2020 and good progress was reported on the completion of actions.

Internal audit also performs an annual follow up of agreed management actions, and the Constabulary also tracks the completion of management actions.

Internal Audit has co-ordinated the first draft of this Annual Governance Statement, with assistance from senior officers and staff in the OPCC and Constabulary.

External Audit

The external auditors issued the following reports during the year:

- Opinion on financial statements; and,
- Annual audit letter.

The key matters that the Joint Audit Committee reported were that Hertfordshire had:

- An unqualified opinion on their accounts and had prepared its financial statements well;
- Had an adequate internal control environment; and,
- Had an unqualified value for money conclusion.

5. Statement of Governance Issues

Follow up of issues raised in the previous Annual Governance Statements:

Athena

This was also identified as an issue for 2017/18 and included in the Chief Constables Annual Governance Statement due to delays with implementation. There are Data Quality challenges being experienced following the introduction of Athena particularly around missing qualifiers, duplicates and locations. This is severely affecting the Constabulary's ability to deliver meaningful and qualitative performance report data, on occasions the Constabulary has been unable to supply the Home Office with data.

Issues in relation to Athena functionality continue to be monitored. An Athena risk and issues log is managed through the Athena Management Board. There is a plan in place around the schedule of change. Outages will be planned wherever possible. The performance and stability of the system is key as is testing upgrades in a trial environment. Work is undertaken both reactively and proactively. There is a clear 9 Force plan and the Strategic Athena Management Board has oversight of that plan.

Athena is now the single integrated system for the management of Investigations, Intelligence, Custody and Cases. There continues to be both planned and unplanned outages which impact on business across the Constabulary and cause reversion to business continuity measures. This raises the risk of business processes being completed in a timely manner impacting on both community safety and criminal justice outcomes. Outages also generate additional work due to the need to complete back record conversion of custody records which

revert to paper during these periods. These issues and actions to address them are being monitored through both the Constabulary and the Commissioner's strategic risk register.

Victims Services

A further Internal Audit report on Victim Satisfaction identified a number of weaknesses in the constabulary victim service, but not PCC governance of contracted victim services, which required attention. This included varying approaches to victim referral across Safeguarding and Local Policing Command (LPC) and the functionality of the ATHENA system to record appropriate information.

Actions to address weaknesses have been monitored through the Constabulary's Action Management System. There will also be follow up of actions by Internal Audit, and a further review in the Internal Audit plan for 2020/21.

Issues identified in 2019/20

Health and Safety

Internal Audit issued a report which concluded that no assurance could be taken following their review, although a follow up of the actions agreed in that report was performed in February 2020 which showed good progress towards implementation. The current position is:

- H&S activity has continued across BCH and the overall BCH Audit programme has been developed. This programme was presented at the quarterly BCH H&S Board, held 29th April 2020 and agreed. The BCH Audit programme is now active, focussing on H&S management, compliance and specific policing teams and activities. The audit plan is designed to enable a variety of audits to be undertaken each quarter, also ensuring focus on standards, policies and procedures, legislation and training etc.
- Three H&S Advisors have now been recruited and appointed across Beds, Cambs and Herts. The H&S team will audit each quarter and produce written reports, with detailed findings, recommendations and where required, action plans. Tracking sheets have been designed and will be updated until the implementation of eSafety, when the functionality of the system will enable online tracking and reporting
- eSafety development is fully underway to deliver a BCH H&S digital system, which will include performance and KPI reporting. Work continues in the development of key KPI data. As recorded in the follow up audit.

This area will be subject to another audit in 2020/21 to ensure actions have been embedded within processes.

Procurement

Internal Audit issued a report which concluded that partial assurance could be taken following their review (draft). This covered the tri-force collaborated service, which was in transition to a new 7 force arrangement, this transition has since been completed. Internal Audit will follow up the issues identified within their 2020/21 plan with reviews of the new service.

COVID-19

Business Continuity Plans are in place, updated and kept under review, anticipating the effects on staff resilience (both officers and civilian staff), with the need to have flexible operational arrangements to deal with peak periods of demand, and adapt to a changing local and national situation. Whilst a significant proportion of support staff are currently working remotely, the full system of internal control remains in place and staff have been reminded that they are still required to follow existing procedures.

6. Conclusion

Based upon the opinion of Internal Auditor in their year-end report, the areas set-out above and our on-going work, we are satisfied that our arrangements for governance, risk management and control are adequate and effective.

Signed *

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David Lloyd
Police and Crime Commissioner

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Chris Brace
Chief Executive of the Office

* Official signed version held at Police HQ in Welwyn Garden City

The definitions within this glossary are designed to give the user an understanding of the technical terminology contained within the Statement of Accounts.

Accounting Policies

Those principles, bases, conventions, rules and practices applied by the PCC, that specify how the effects of transactions and other events are to be reflected in its financial statements through: i) recognising, ii) selecting measurement bases for, and iii) presenting assets, liabilities, gains, losses and changes to reserves.

Accrual

The recognition of income and expenditure as it is earned or incurred, rather than as cash is received or paid.

Actuarial Gains and Losses

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because: a) events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses), or b) the actuarial assumptions have changed.

Budget

A statement of the PCC's financial plans for a specified period of time, usually one year.

Capital Programme

A statement of proposed capital projects for current and future years.

Capital Financing Requirement

The Capital Financing Requirement (CFR) represents the level of capital investment not financed by grant, capital receipts or revenue contribution and which therefore needs to be financed either by external borrowing or internal borrowing through the use of cash balances. The CFR attracts a statutory annual revenue charge known as Minimum Revenue Provision (MRP)

Capital Receipts

Proceeds of not less than £10,000 from the sale of fixed assets. They may be used to finance new capital expenditure or repay debt. They cannot be used to finance normal day to day revenue spending.

Carry-forwards

These are underspends at the year-end which are carried forward into the next financial year to support that year's expenditure plans.

Creditors

Amounts owed by the PCC at the 31st March for goods received or services rendered but not yet paid for.

Capital Expenditure

Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of an existing fixed asset.

Current Service Cost (Pensions)

The increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

Debtors

Amounts owed to the PCC which are collectable or outstanding at 31st March.

Defined Benefit Scheme

A pension or other retirement benefit scheme where the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded as in the case of the LGPS or unfunded as in the case of the Police Pension Scheme.

Depreciation

The measure of the cost or re-valued amount of the benefits of the fixed asset that have been consumed during the period.

Consumption includes the wearing out, using up or other reduction in the useful life of a fixed asset whether arising from use, passing of time or obsolescence, through either changes in technology or demand for the goods and services produced by the asset.

Emoluments

All sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than in cash. Pension contributions payable by either employer or employee are excluded.

Expected Rate of Return on Pensions Assets

For a funded, defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

Fair Value

The fair value of an asset is the price at which it could be exchanged in an arm's-length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

Finance Lease

A finance lease is one that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

Government Grants

Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to a PCC in return

for past or future compliance with certain conditions relating to the activities of the PCC.

Impairment

A reduction in the value of a fixed asset, reflecting a general fall in prices or losses due to physical damage or deterioration in an asset.

Intangible Fixed Assets

Non-financial fixed assets that do not have physical substance but are identified and controlled by the PCC through custody and legal rights.

Interest Cost (Pensions)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

Inventories

The amount of unused or unconsumed stocks held in expectation of future use. When use will not arise until a later period, it is appropriate to carry forward the amount to be matched to the use or consumption when it arises.

Investments

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the PCC. Investments should be so classified only where an intention to hold the investment for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

Liquid Resources

Current asset investments that are readily disposable by the PCC without disrupting its business and are either: readily convertible to known amounts of cash at or close to the carrying amount, or traded in an active market.

Minimum Revenue Provision (MRP)

The aim of the MRP charge is to set cash aside in order to ensure the PCC has the funds to repay outstanding principal or replenish internal cash balances. Each year the PCC is required to set a policy as to the approach it will take in making MRP.

Net Book Value

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

Net Current Replacement Cost

The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

Net Debt

The PCC's borrowings less cash and liquid resources. Where cash and liquid resources exceed borrowings, reference should be to net funds rather than net debt.

Net Realisable Value

The open market value of the asset in its existing use (or market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

Non Distributed Costs

These are overheads for which no user now benefits and should not be apportioned to services.

Operating Lease

A lease other than a finance lease.

Police Grant

A specific grant paid by the Home Office to support the PCC's revenue expenditure. It is a fixed sum calculated by the government on an assumed needs basis.

Precept

A levy which the PCC makes through the council tax to pay for services.

Past Service Cost

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

Prior Period Adjustments

Those material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. A fundamental error is one that is of such significance as to destroy the validity of the financial statements. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Reserves

Amounts set aside to cover general expenditure needs in the future.

Revenue Contributions to Capital Outlay (RCCO)

Contributions from revenue to finance capital expenditure and thus reduce the requirement to borrow.

Revenue Expenditure

Spending on day to day items, including salaries, premises costs and supplies and services.

Revenue Support Grant

A grant paid by central government towards the costs of the service.

Specific Reserves

Amounts set aside for a specific purpose to meet future commitments or liabilities.

Sponsorship

The voluntary provision of non-public funds, services or equipment which enables the police to enhance or extend the normal services provided